

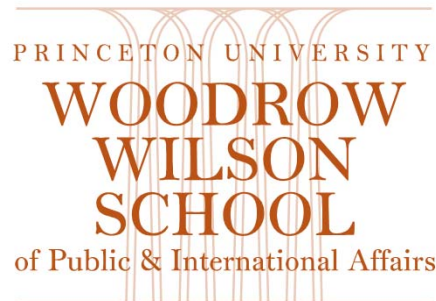
# State Policy Opportunities for Management of Unconventional Oil & Gas

## **Authors:**

Michael Chimowitz, Jared Aldwin Crooks, Greg Davies,  
Stephanie Debats, Ryan Edwards, Elias Sanchez-Eppler,  
Yue Qin, Laura Zachary

## **Project Advisor:**

Professor Denise L. Mauzerall



# Authors & Project Advisor

## ***Authors***

**Michael Chimowitz** is a second-year Master in Public Affairs candidate. He previously worked as a Research Associate at the Federal Reserve Bank of Philadelphia.

**Jared Aldwin Crooks** is a second-year Master in Public Affairs candidate and a Master of Engineering candidate in the Mechanical and Aerospace Engineering Department. He previously worked at the National Aeronautic and Space Administration.

**Greg Davies** is a third-year Ph.D. candidate in the Mechanical and Aerospace Engineering Department. His research focuses on energy storage technologies. He previously worked as an engineer for an operator in the oil and gas industry.

**Stephanie Debats** is a fourth-year Ph.D. candidate in the Civil and Environmental Engineering Department and a Princeton Environmental Institute Science, Technology, and Environmental Policy Fellow. She previously worked as a drinking water treatment engineer.

**Ryan Edwards** is a third-year Ph.D. candidate in the Civil and Environmental Engineering Department, where he researches potential environmental impacts of unconventional oil and gas development. He previously worked as an engineer and geologist in the mining industry in Australia.

**Elias Sanchez-Eppler** is a second-year Master in Public Affairs candidate. He previously worked at the US Agency for International Development and the US State Department.

**Yue Qin** is a third-year Ph.D. candidate in the Science, Technology, and Environmental Policy program at the Woodrow Wilson School. Her research focuses on the air quality, human health and climate impacts of natural gas development in China.

**Laura Zachary** is a second-year Master in Public Affairs candidate. She previously worked in a planning and policy office for the City of San Antonio and, prior to that, worked in health and water sanitation as a Peace Corps Volunteer in Guatemala.

## ***Project Advisor***

**Denise L. Mauzerall** is a Professor of Environmental Engineering and International Affairs at Princeton University's Woodrow Wilson School and Department of Civil and Environmental Engineering. She received her Ph.D. in Atmospheric Chemistry from Harvard University. Her research focuses on the air quality impacts of various energy technologies and the health, food security and climate benefits of air pollution mitigation.

# Experts Consulted

Amy Craft, Lecturer of Economics and Public and International Affairs, Princeton University

Bill Ritter, Director, Center for the New Energy Economy, Colorado State University

Brigid Kenney, Senior Policy Advisor, Maryland Department of the Environment

Byron Gale, VP EH&S/Regulatory Affairs/Security, Encana

Carl Carlson, Director of Government Affairs, Range Resources

Chris Laplante, Permit Engineer, Air Pollution Control Division, Colorado Department of Public Health and Environment

Chris Weible, Associate Professor, University of Colorado Denver, School of Public Affairs

Christopher Hansen, Director, Energy Insight, IHS

Clayton Reaser, President of Eagle Ford Water and Disposal, LLC

Curtis Taipale, Planning and Policy, Air Pollution Control Division, Colorado Department of Public Health and Environment

Damion LeeNatali, Chief of Staff for Colorado State Senator Mike Johnson

Dan Grossman, Rocky Mountain Regional Director, Environmental Defense Fund

David Ladensohn, Chairman of Water Funds, LP

David McCabe, Atmospheric Scientist at Clean Air Task Force

David Spigelmyer, President, Marcellus Shale Coalition

Devesh Mittal, Vice President and General Manager, Aquatech Energy Services

Frank Swain, Energy Advocate, Conservation Colorado

Gabrielle Petron, Atmospheric Scientist, National Oceanic and Atmospheric Administration

Greg Frost, Chemical Science Division, National Oceanic and Atmospheric Administration

Jennifer Shea, EHS Representative, Anadarko Petroleum

John Quigley, Alternate Federal Commissioner, Interstate Commission on the Potomac

Joseph Ryan, Professor, University of Colorado at Boulder

Joyce Witte, Community Investment Advisor, Encana

# Experts Consulted

Kathleen Staks, Assistant Director for Energy, Colorado Department of Natural Resources

Katie Colaneri, Reporter, StateImpact Pennsylvania and WHYY Philadelphia

Loren Anderson, Strategic Projects Manager, Marcellus Shale Coalition

Mark Williams, Fellow INSTAAR and Professor of Geography, University of Colorado

Matt Davenport, Science and Technology Writer, Chemical & Engineering News

Matt Most, Vice President, Government Relations USA, Encana

Matt Watson, National Director of State Programs - Natural Gas, Environmental Defense Fund

Matthew Lepore, Director, Colorado Oil & Gas Conservation Commission

Matthew Rowe, Deputy Director of Science Services Administration, Maryland Department of the Environment

Meagan Mauter, Assistant Professor of Chemical Engineering and Engineering and Public Policy, Carnegie Mellon University

Michael Dinkel, Senior HSE Representative, Anadarko Petroleum

Michael Marino, President, Well Master Corporation

Michael Obeiter, Senior Associate, World Resources Institute

Nathan Ratledge, Former Executive Director of the Community Office for Resource Efficiency

Paul Reig, Associate, World Resources Institute

Robert Harriss, Scientist, Environmental Defense Fund

Robin Olsen, External Relations, Anadarko Petroleum

Robert Gulley, Former Director, Edwards Aquifer Habitat Conservation Plan

Stefan Schwietzke, Research Associate, National Oceanic and Atmospheric Administration

Tanya Heikkila, Associate Professor, University of Colorado Denver, School of Public Affairs

Tianyi Luo, Research Analyst, World Resources Institute

Velma Danielson, Edwards Aquifer Industrial Water Users Corporation



# Methodology

- Extensive literature review of most recent research available
  - Peer-reviewed publications
  - Government reports
- October 2014 traveled to Colorado, Texas, Pennsylvania, and Maryland
- Over 45 interviews
  - Public officials and staff (local, state, and federal government)
  - Oil & gas operators, industry support service providers, trade associations
  - Environmental and advocacy groups
  - Journalists, economists, scientists, and other scholars

# Roadmap of Presentation

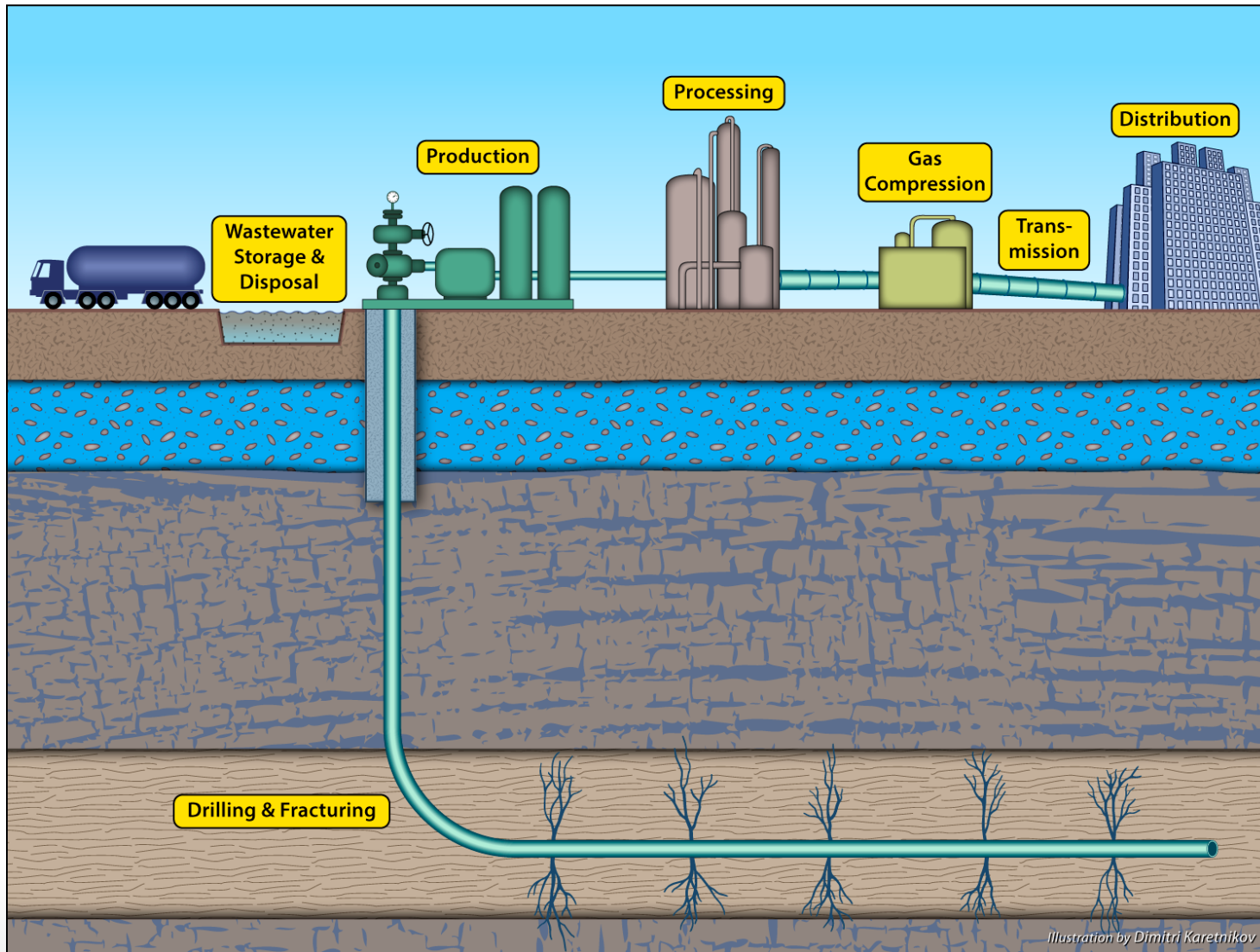


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# Background

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# Process Overview



# Where does drilling occur?

7 regions  
accounted for  
95% of domestic  
oil production  
growth & all of  
domestic natural  
gas production  
growth during  
2011-2013  
(EIA *Drilling Productivity  
Report*. October 2014)

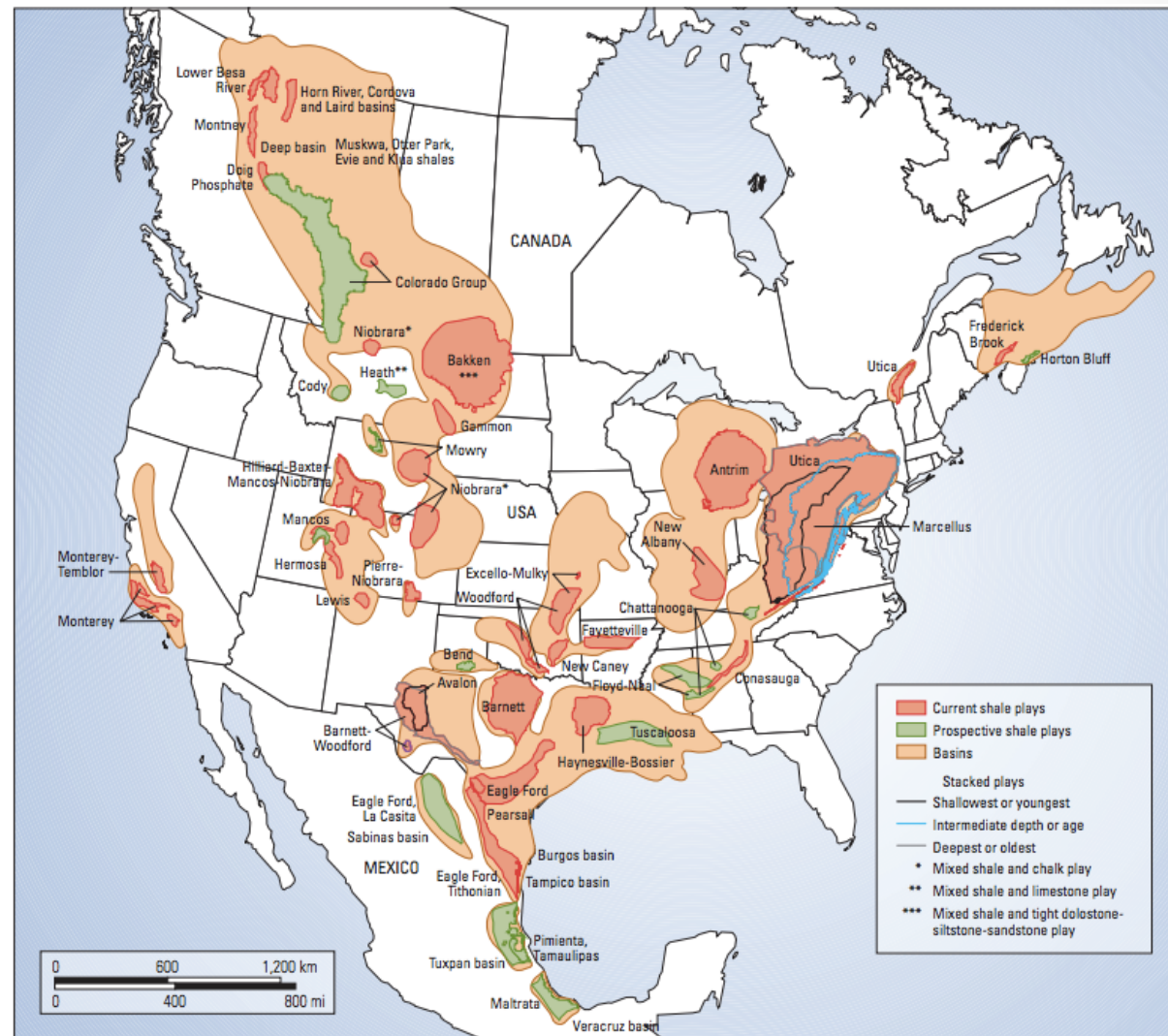


Image adapted from Kuuskraa et al. in Boyer et. al., *Shale Gas: A Global Resource*, Oilfield Autumn Review, 23, No. 3, 2011.

# Exemptions Create Regulatory Gaps

## Federal Regulations with Exemptions for Unconventional Oil & Gas

Clean Water Act

Safe Drinking Water Act

Resource Conservation and Recovery Act

Emergency Planning and Community Right-To-Know Act

Clean Air Act

Comprehensive Environmental Response, Compensation, and Liability Act

National Environmental Policy Act

Source: U.S. EIA, October 2014

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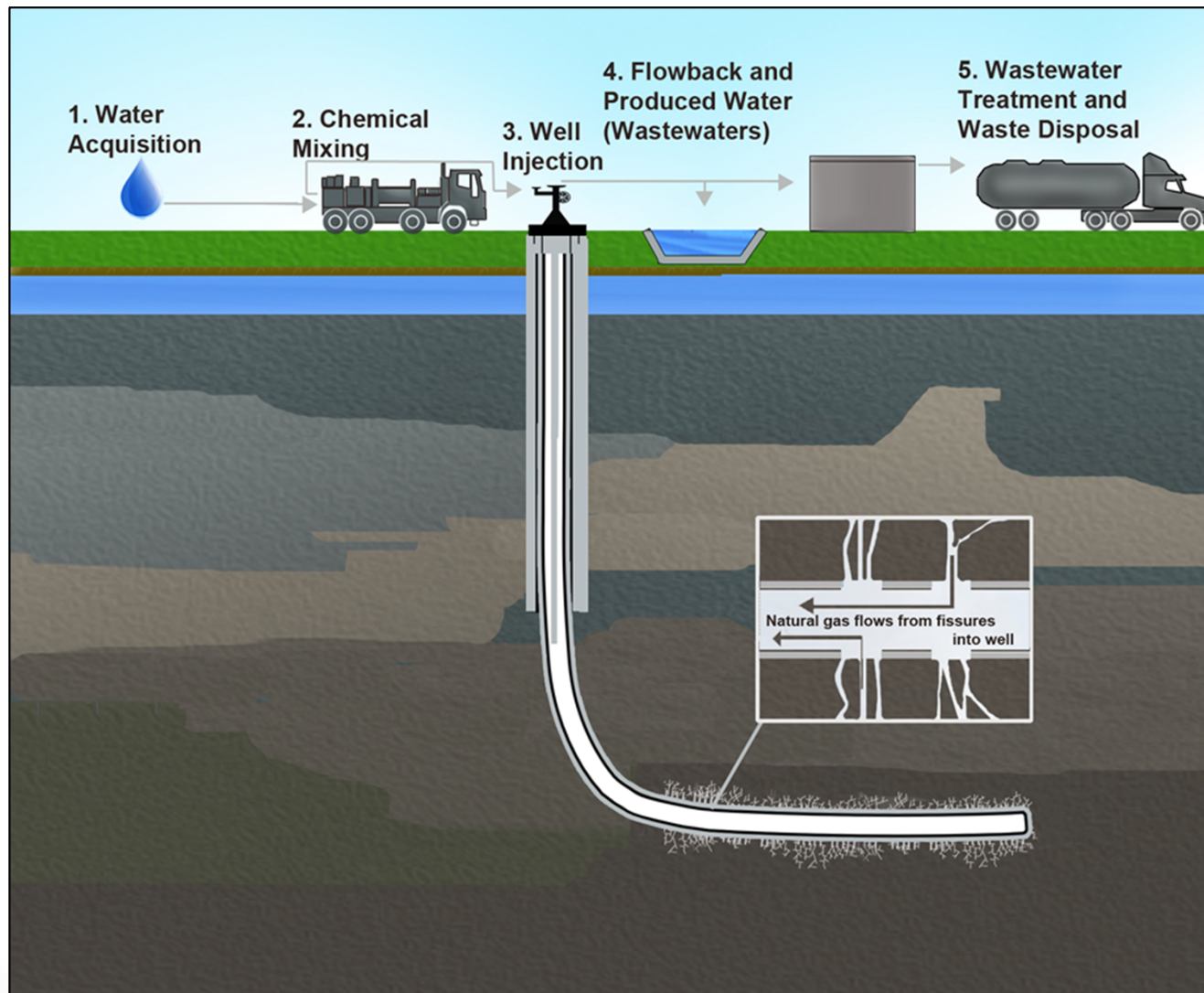
# Water Quantity & Quality Impacts

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- Water Sourcing
- Subsurface Water
- Surface Water
- Overall Recommendations



# Protecting Water Resources



Source: United States Geological Survey, 2014



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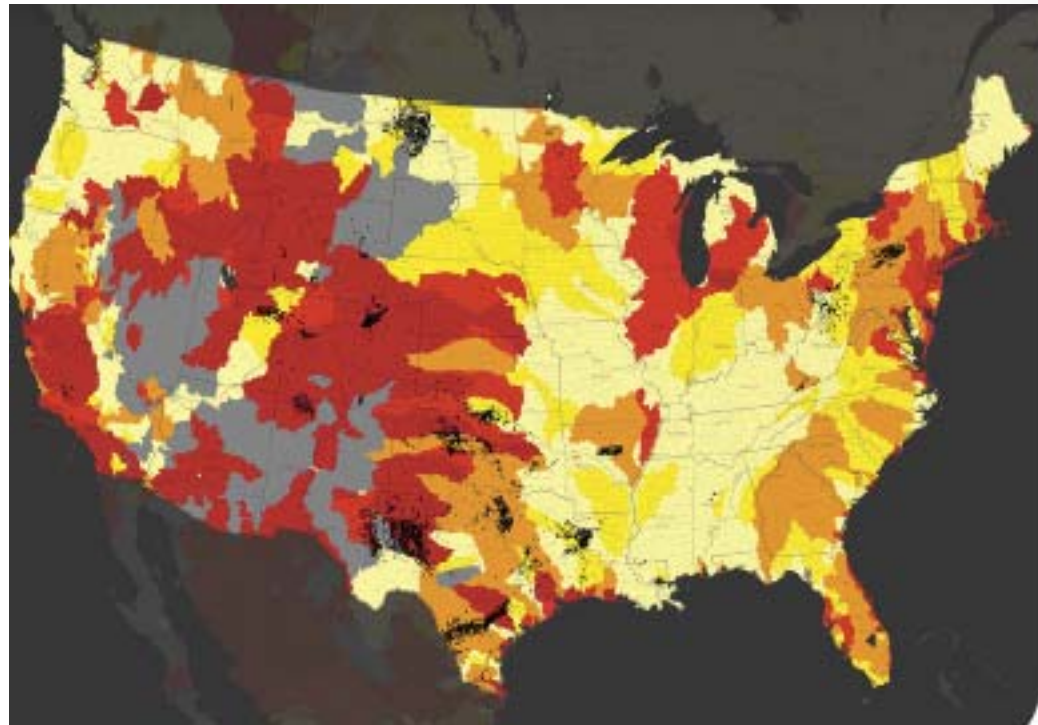
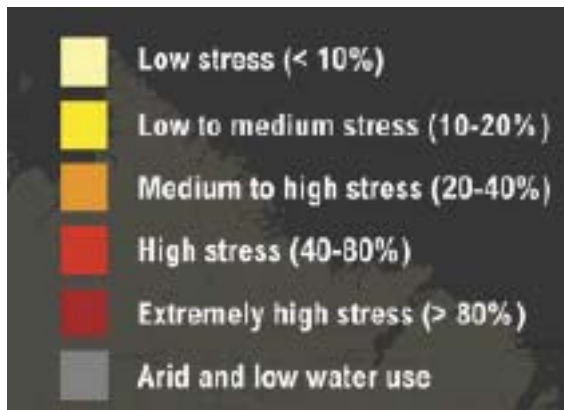
# Water Quantity & Quality Impacts

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- **Water Sourcing**
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# Water Sourcing Risks

Nearly half of wells using hydraulic fracturing are in regions with high or extremely high water stress



Source: Ceres. "Hydraulic Fracturing & Water Stress: Water Demand by the Numbers." 2014

# Water Sourcing Risks

- Resources for the Future study found 26 of 30 states surveyed required some type of permitting for water withdrawals
  - Of those 26 states, only half require permits for all withdrawals
  - Several states do not require permits at all, but only require disclosure of water use over a certain threshold
  - Some states exempt the oil & gas industry from permitting requirements for water withdrawals
    - **Kentucky**: exempts from both surface and groundwater reporting
    - **Texas**: requires for surface water, but generally not groundwater

# Water Sourcing Leading Practices & Examples

- Water Withdrawal Tracking
  - **Michigan's** GIS-based tool
  - **Louisiana's** network of groundwater monitors & baseline data
- Coordination of regional water withdrawal management
  - **Susquehanna River Basin Commission**
- Groundwater Source Identification
  - **Ohio** requires operators to identify ground & surface water
- Improved Wastewater Reuse & Recycling
  - **Texas** loosened restrictions in order to encourage recycling

# Water Sourcing Leading Practices & Examples

- Operator Reporting Use
  - **Pennsylvania** requires daily monitoring and compliance data
- Cradle-to-Grave Water Lifecycle Analysis
  - **Pennsylvania** requires a water management plan for shale gas production that covers full lifecycle of water, including identification of water source, amount wanting to withdrawal, and an analysis of withdrawal impact on the source
- Public Transparency
  - **Susquehanna River Basin Commission's** Water Resource Portal: to disclose water permits and data on amounts and location of withdrawals to public
  - **Louisiana**: communities receive advance notice of future development

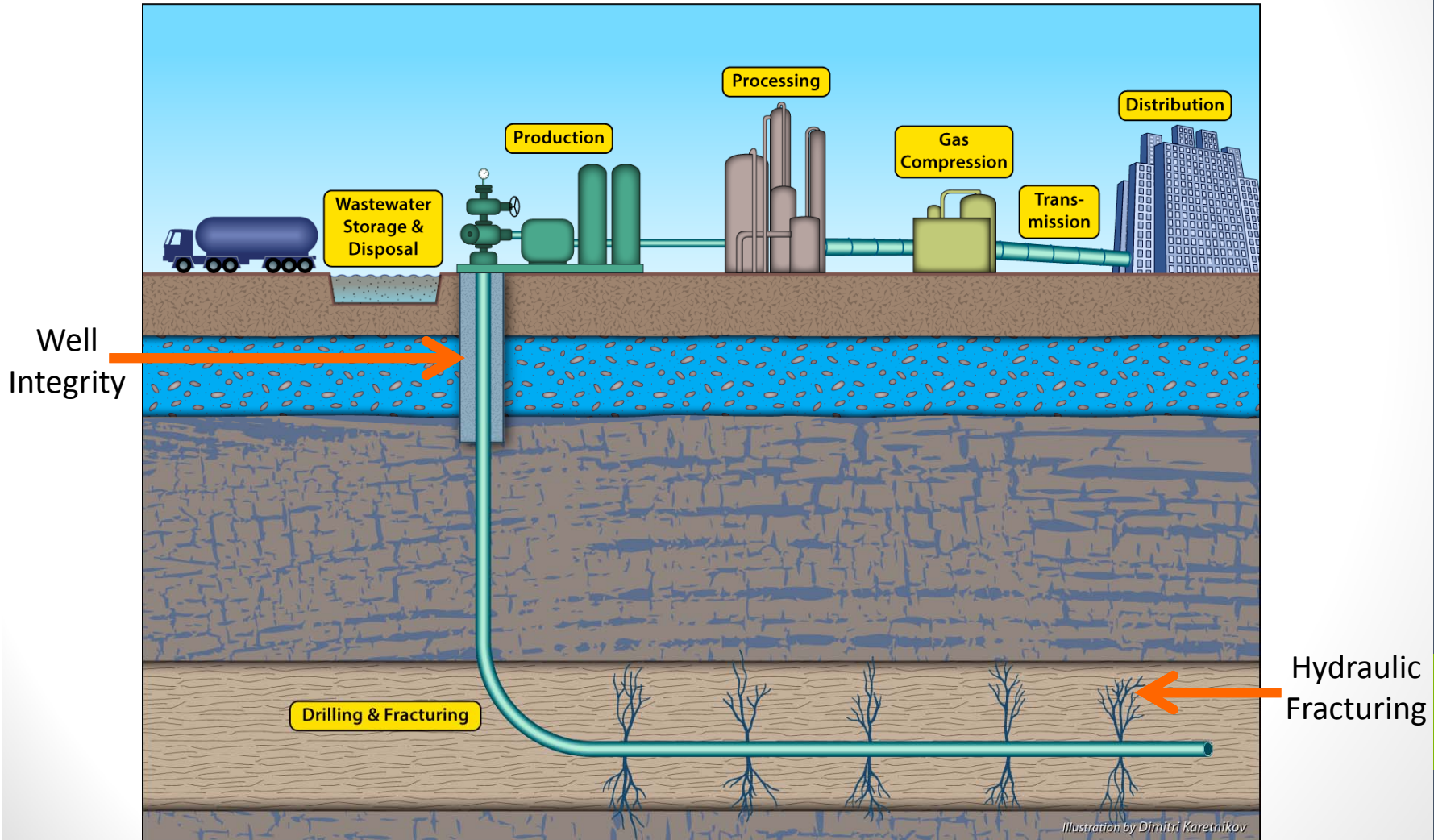
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# Water Quantity & Quality Impacts

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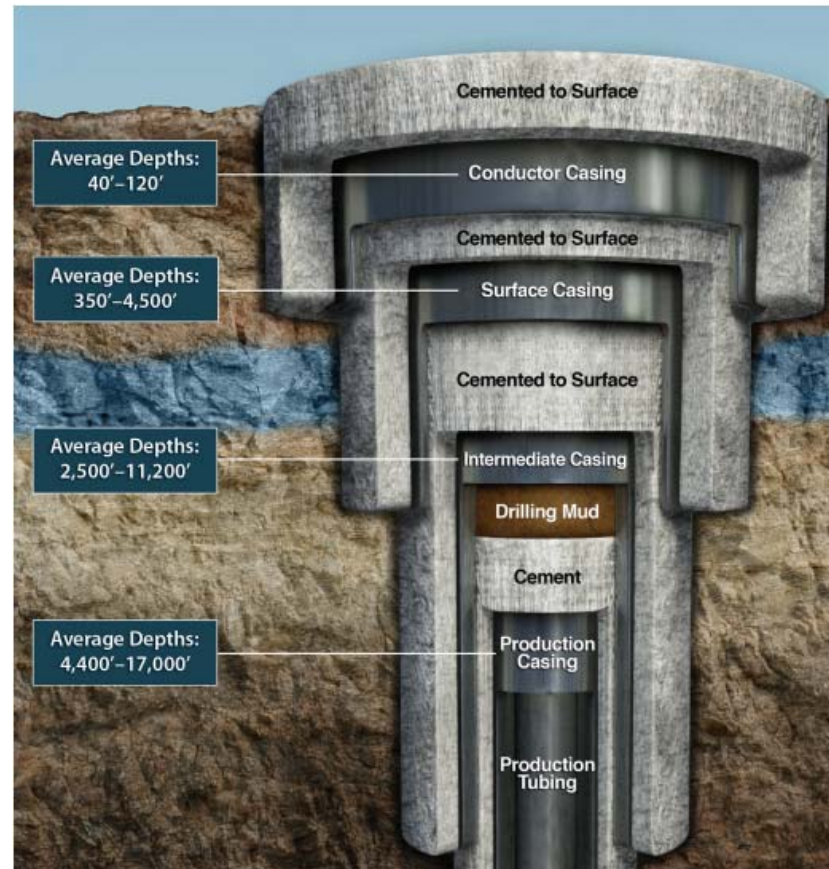
# Subsurface Water Contamination Risks





# Well Integrity Risks to Subsurface Water

- Cement is most critical factor
- Significant percentage of unconventional gas wells have integrity issues
  - 3.4%-6.3% for Marcellus in PA, up to 9.8%
- Natural gas contamination correlated with gas wells, wellbore is likely migration pathway
- Contamination difficult to pinpoint and not evident in all unconventional plays



Source: NPC, 2011



# Well Integrity Leading Example

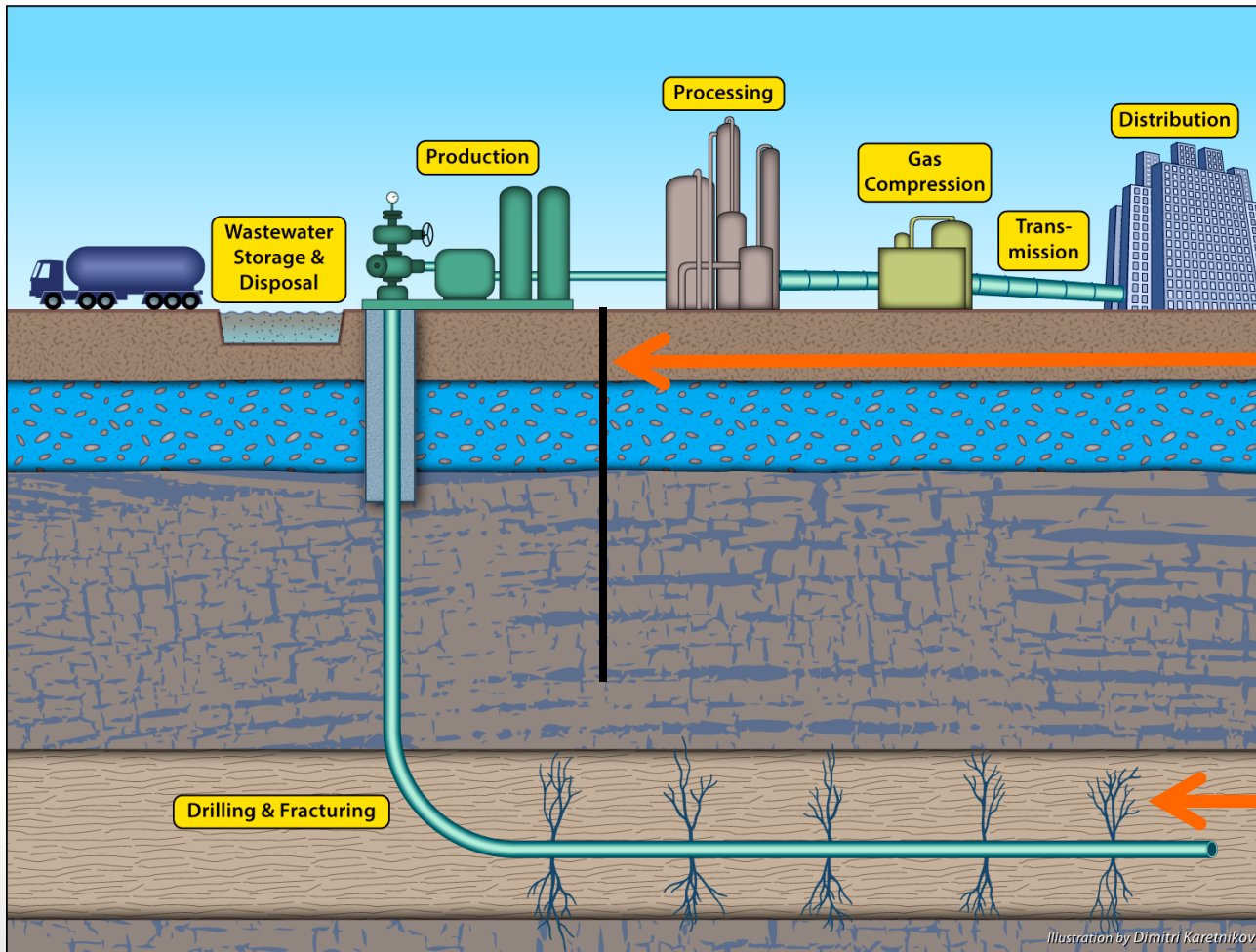
## Ohio

- ***Casing and Cementing***
  - Adherence to American Petroleum Institute (API) standards required
  - Plans approved by regulator prior to drilling
  - Notification of inspector prior to casing and cementing
  - Cementing reports submitted upon completion of cementing
- ***Well evaluation and remediation***
  - Casing integrity tests for each casing and formation integrity tests under certain conditions
  - Monitoring and inspection of well integrity required throughout well life
  - Notification and remediation required if deficiency detected

# Well Integrity Leading Practices/Recommendations

- Ensure adherence to highest standards of casing and cementing
- Require evaluation and remediation of well integrity during drilling and casing, and throughout well life
  - Casing and formation integrity tests
  - Cement evaluation logs
- Enhanced approvals and disclosure
  - Approval of casing and cementing plans
  - Notification of inspectors prior to critical stages

# Hydraulic Fracturing Risks to Subsurface Water



Adjacent well  
(active or  
abandoned)

Fractures well  
below aquifers in  
major shale plays

# Unconventional Development Risk: Pavillion, Wyoming

## ***Known***

- Hydrocarbons and hydraulic fracturing chemicals contaminated primary aquifer
- Geology is atypical of most plays: gas extracted from lower unit of same formation as primary aquifer, with no confining lithological barrier between
- Surface casings of gas production wells do not extend below deepest water wells; many production wells do not have casing and cement that adequately isolate wells from aquifer formation

## ***Unknown***

- Whether contamination resulted directly from hydraulic fractures, through well pathways (compromised well integrity), or from surface

## ***Summary & Lessons***

- Contamination likely resulted from gas development
- Comprehensive characterization of local geology and adjacent wells required to assess risk of hydraulic fracturing and to design production wells to adequately protect aquifers

# Hydraulic Fracturing Leading Example

## ***Illinois***

- ***Dedicated Hydraulic Fracturing Regulatory Act***
- ***Water Testing***
  - Pre and post-drill required
- ***Fracturing Fluid Disclosure***
  - Mandatory; chemical family names required for 'trade secret' chemicals
  - Disclosure of 'trade secret' chemicals to healthcare professionals when required
- ***Approvals and disclosure***
  - Separate permitting for hydraulic fracturing
  - Notification and approval required before each fracture treatment

# Hydraulic Fracturing Leading Practices/Recommendations

- Mandatory pre and post-drill water testing
- Mandatory fracturing fluid disclosure
  - Require relevant chemical family names for trade secret ingredients
- Enhanced approvals and disclosure
  - Additional approval for hydraulic fracturing
  - Notification of regulators and/or public
- Require comprehensive risk assessment prior to fracturing, 'Area of Review'
  - Characterization of geology, adjacent wells, risk assessment and addressing of identified risks

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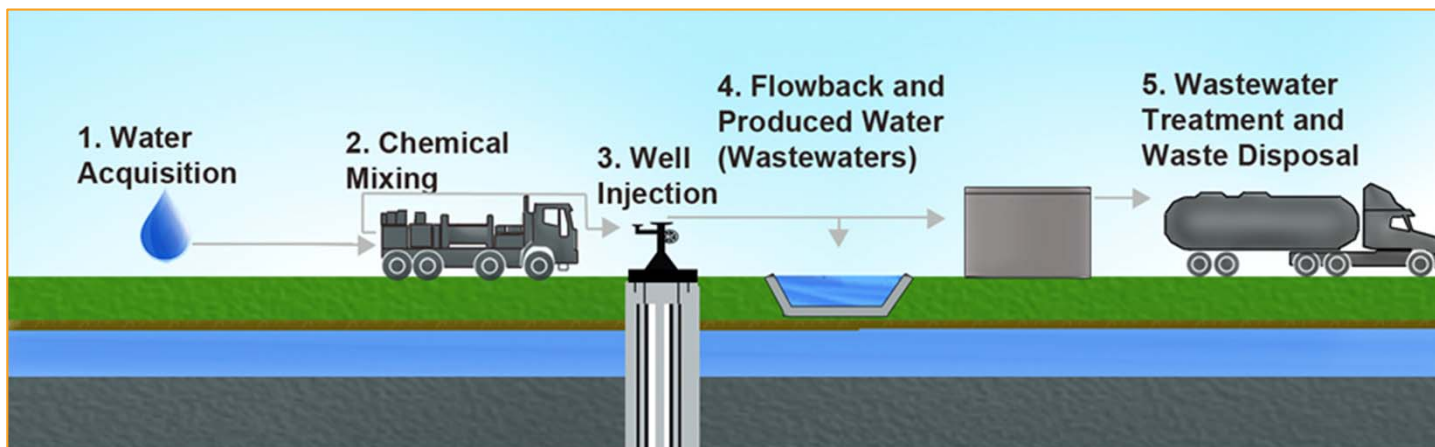
# Water Quantity & Quality Impacts

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- Water Sourcing
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- **Surface Water**
- Overall Recommendations

# Surface Water Risks

- Large volume of wastewater from hydraulic fracturing
- Risks from leaks, spills, and inadequate treatment
- Potentially occur during storage, treatment, and disposal
- Impacts drinking water quality and ecosystem function





# Contaminants of Concern

- **High total dissolved solids (TDS):** Can negatively impact drinking water quality and ecosystem function
- **Industrial additives containing benzene, toluene, ethylbenzene, and xylenes (BTEX):** Toxic volatile organic compounds (VOCs) found in diesel-based additives (regulated) and non-diesel additives (currently unregulated)
- **Radionuclides (NORMs):** Naturally occurring radioactive materials in the subsurface. Risks to drinking water, river sediments, and treatment workers
- **Disinfection Byproducts (DBPs):** Toxic byproducts produced when inorganic species combine with organic matter during drinking water disinfection process

# Surface Water Recommendations

## ***Maximize recycling and reuse***

- Leverage on-site treatment technologies
  - Example: Aquatech's MoVap Shale Gas Wastewater Mobile Distillation Unit used in ***Pennsylvania***
  - Example: High-salinity friction reducers as fracturing fluid additives
- Implement regulations that foster recycling and reuse
  - Example: ***Texas*** allows operators to recycle wastewater on their land or transfer to another operator's land, without a permit (*Groundwater Protection Council (GWPC), 2014*)

# Surface Water Recommendations

## *Implement best management practices for storage*

- Tanks increasingly used, but pits are much more common
- **Recommendations for pits:** pit liners (required by **23 states**), freeboard (required by **20 states**), inspections (pre-operation inspections required by **10 states**), and encourage transition to tanks
- **Recommendations for tanks:** secondary containment (required by **22 states**), tank design requirements based on stored fluids (specified by **5 states**), and routine maintenance (required by **14 states**)

*Source: Groundwater Protection Council (GWPC), 2014*

# Surface Water Recommendations

## ***Implement wastewater treatment best management practices***

- Ban disposal to publicly owned treatment works (POTWs) (banned by **3 states**, informally by **5 states**)
- Focus on centralized waste treatment facilities (CWTs) to provide centralized oversight of treatment and surface water disposal, after appropriate NPDES re-permitting, addition of specific state regulations for contaminants of concern, and treatment upgrades
- **Few CWTs** have been re-permitted to accept hydraulic fracturing wastewater and dispose to surface waters, but this approach holds great potential
- Proper residuals handling after treatment

*Source: Groundwater Protection Council (GWPC), 2014*

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# Water Quantity & Quality Impacts

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- Water Sourcing
- Subsurface Water
- Surface Water
- **Overall Recommendations**

# Protecting Water Resources: Policy Opportunities

## ***Water Sourcing***

- Water withdrawal tracking and management
- Operator reporting use
- Improved incentives for wastewater reuse and recycling

## ***Well Integrity***

- Adherence to highest standards of casing and cementing
- Casing and cementing plans approved by regulator prior to drilling
- Evaluation and remediation of well integrity throughout well life

## ***Hydraulic Fracturing***

- Comprehensive area-of-review-type risk assessment before fracturing
- Mandatory pre-drill water testing and post-completion monitoring
- Mandatory disclosure of chemical family names of fracturing fluids

## ***Wastewater Management***

- Promote recycling and reuse to reduce/eliminate wastewater volumes
- Implement best management practices for storage
- Ban discharge to POTWs
- Focus on CWTs to provide centralized oversight of treatment and disposal
- Proper treatment residuals management

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# Air & Climate Impacts

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- Air Emissions
- Overall Recommendations

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# Air & Climate Impacts

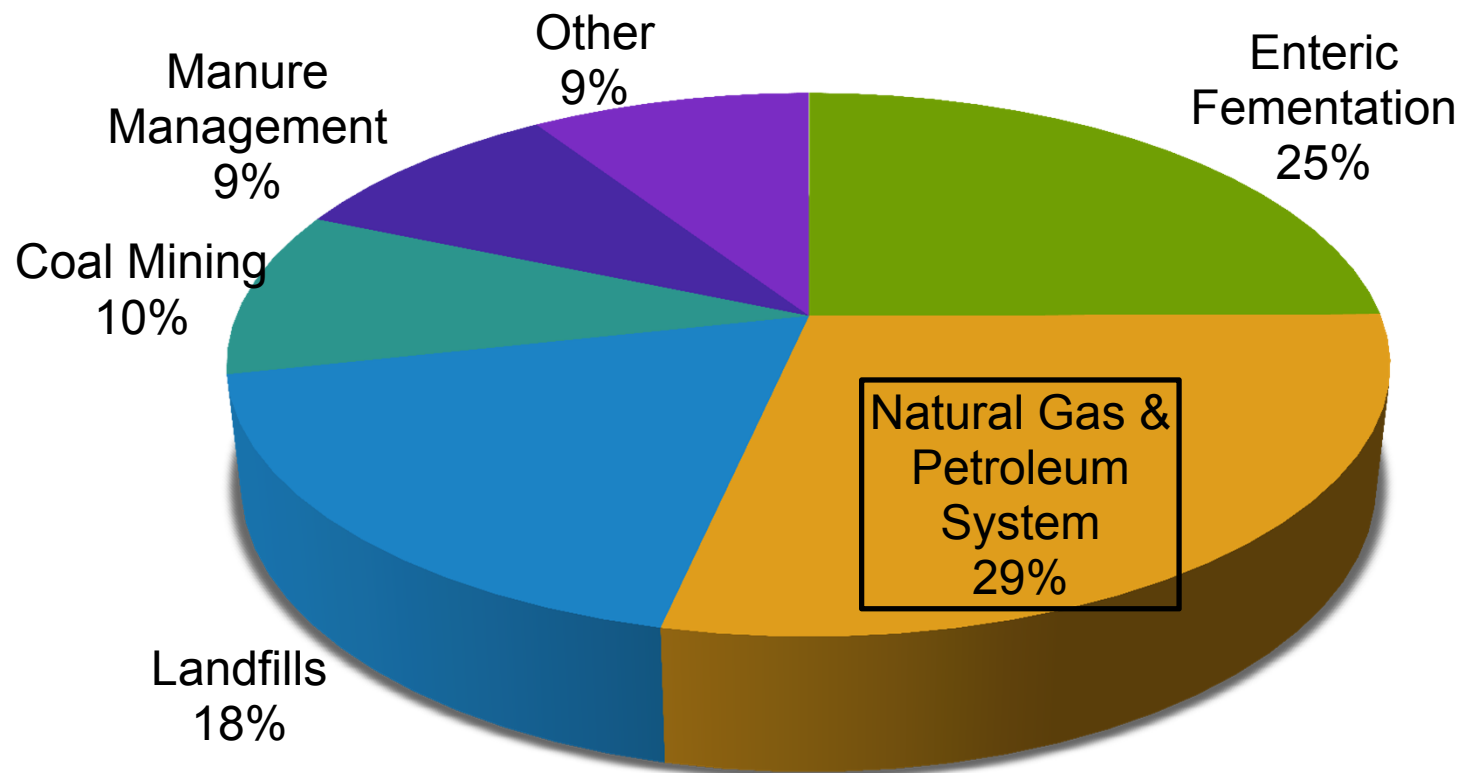
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- **Air Emissions**
- Overall Recommendations



# Air Emissions

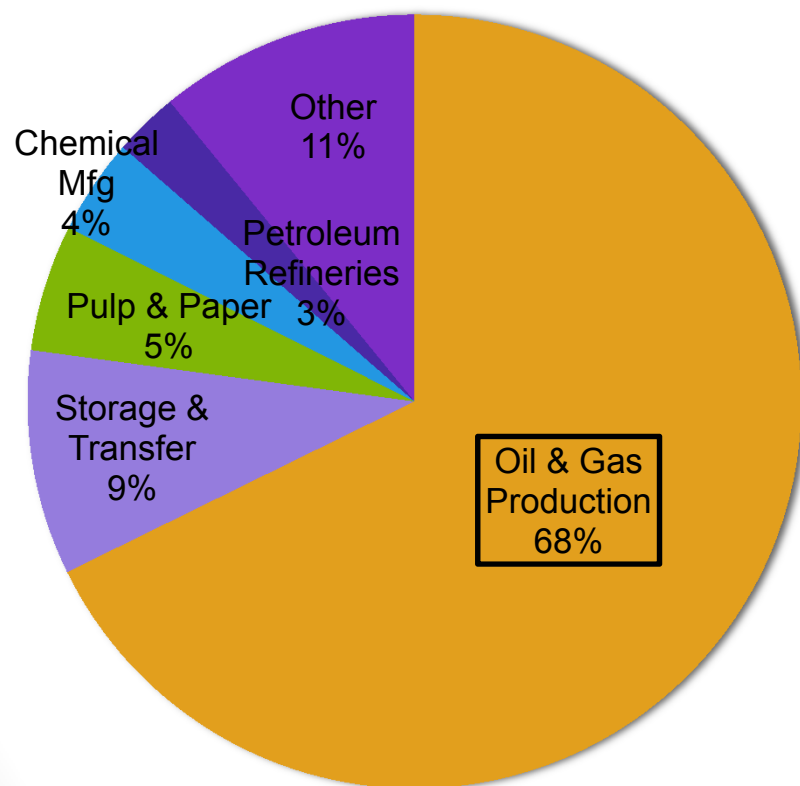
## ***Methane: Major US Sources of Anthropogenic Emissions (2012)***



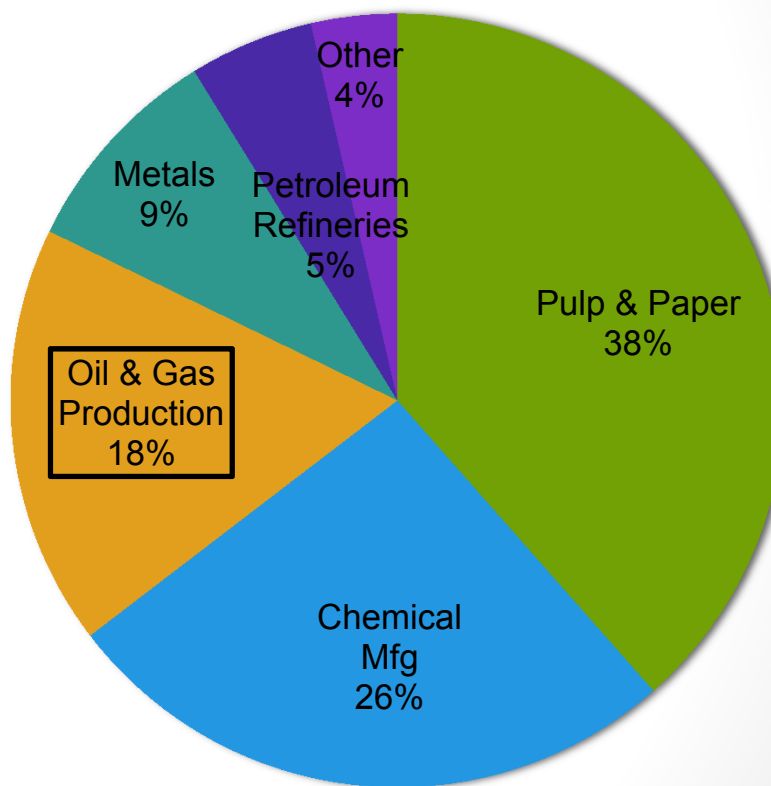
*Data Source: EPA, 2014*

# Air Emissions

**VOCs: Major Sources of Emissions in US Industrial Sector (2008)**



**Air Toxics: Major Sources of Emissions in US Industrial Sector (2008)**

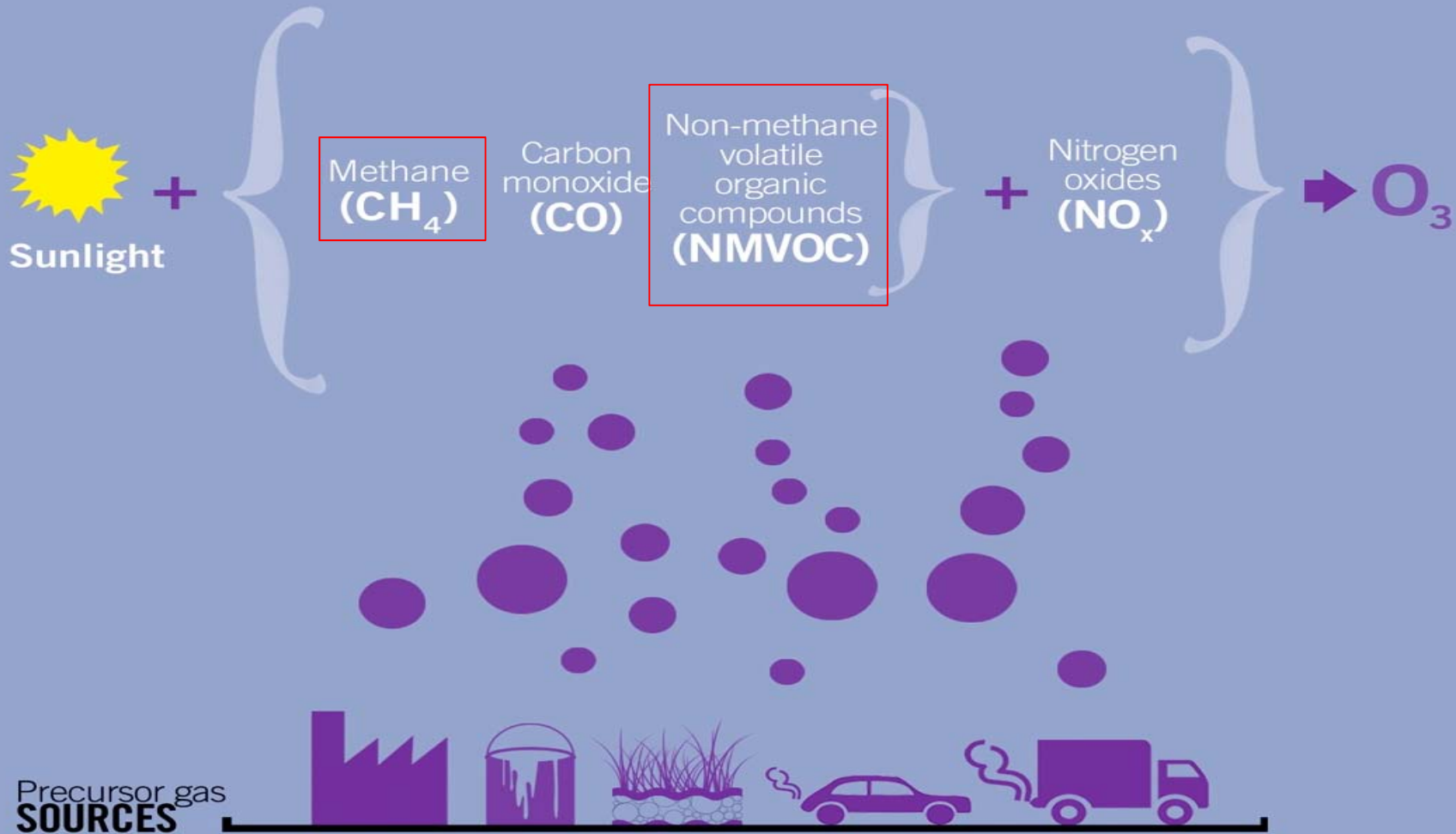


**Oil & Gas Industry accounts for 12% of total VOC Emissions in U.S.**

Data Source: Lattanzio, 2013

# Tropospheric Ozone ( $O_3$ )

Tropospheric Ozone ( $O_3$ ) is a major air and climate pollutant. It causes warming and is a highly reactive oxidant, harmful to crop production and human health.  $O_3$  is known as a 'secondary' pollutant because it is **not emitted directly**, but instead forms when precursor gases react in the presence of sunlight.



Source: [http://www.grida.no/graphicslib/detail/tropospheric-ozone-o3\\_402d](http://www.grida.no/graphicslib/detail/tropospheric-ozone-o3_402d)

## Climate Change

## Agriculture

## Human Health



Tropospheric O<sub>3</sub> **warms the atmosphere**

O<sub>3</sub> damages plants and affects **agricultural production:**

- Reducing photosynthesis
- Reducing the plants ability to sequester carbon
- Reducing health and productivity of crops

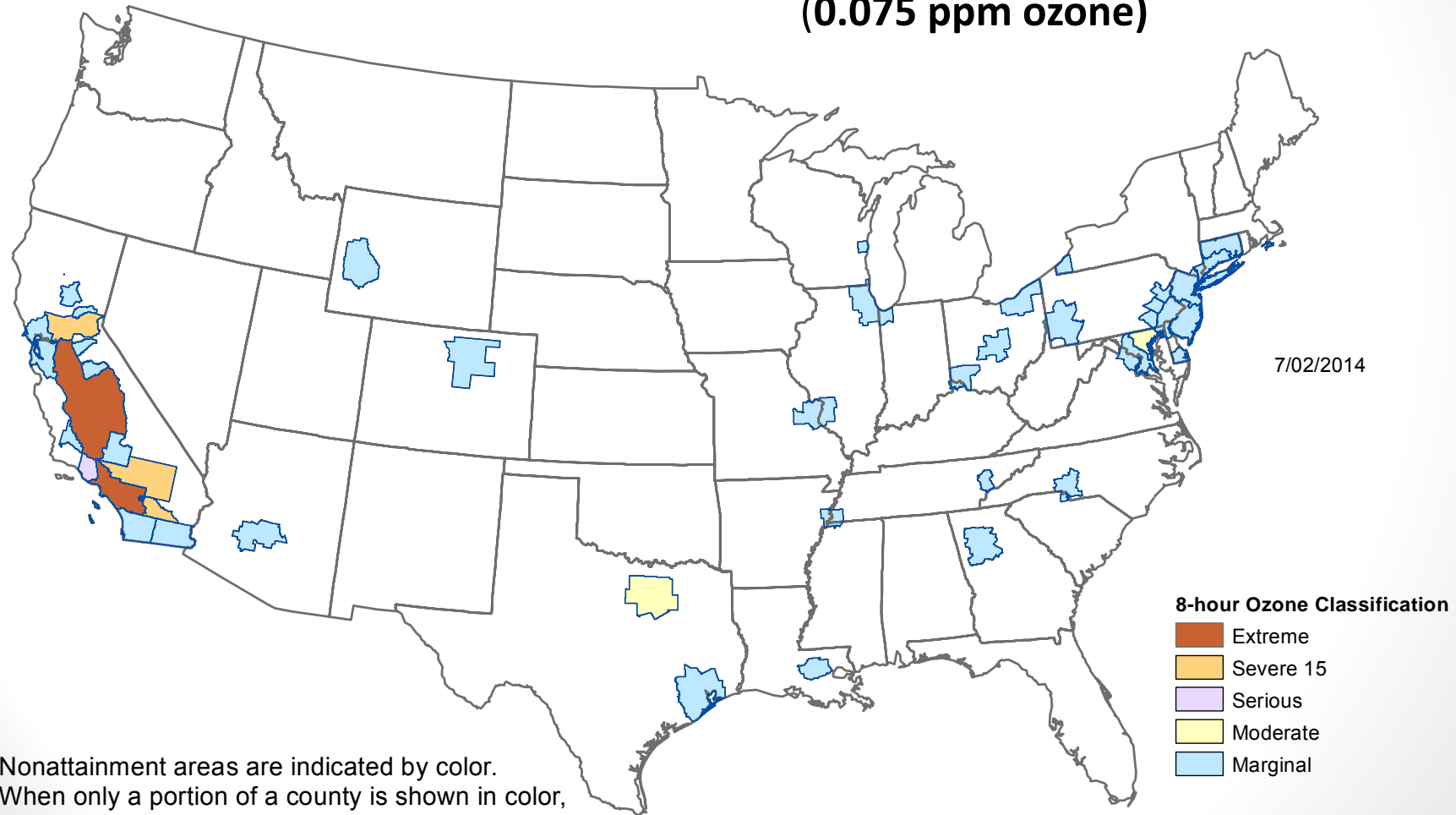


O<sub>3</sub> air pollution causes over **150 thousand premature deaths** every year, and **millions more chronic diseases**, particularly in children and the elderly

# Current Ozone Nonattainment

8-Hour Ozone Nonattainment Areas (2008 Standard)

(0.075 ppm ozone)



Nonattainment areas are indicated by color. When only a portion of a county is shown in color, it indicates that only that part of the county is within a nonattainment area boundary.

Source: [http://www.epa.gov/airquality/greenbook/map/map8hr\\_2008.pdf](http://www.epa.gov/airquality/greenbook/map/map8hr_2008.pdf)

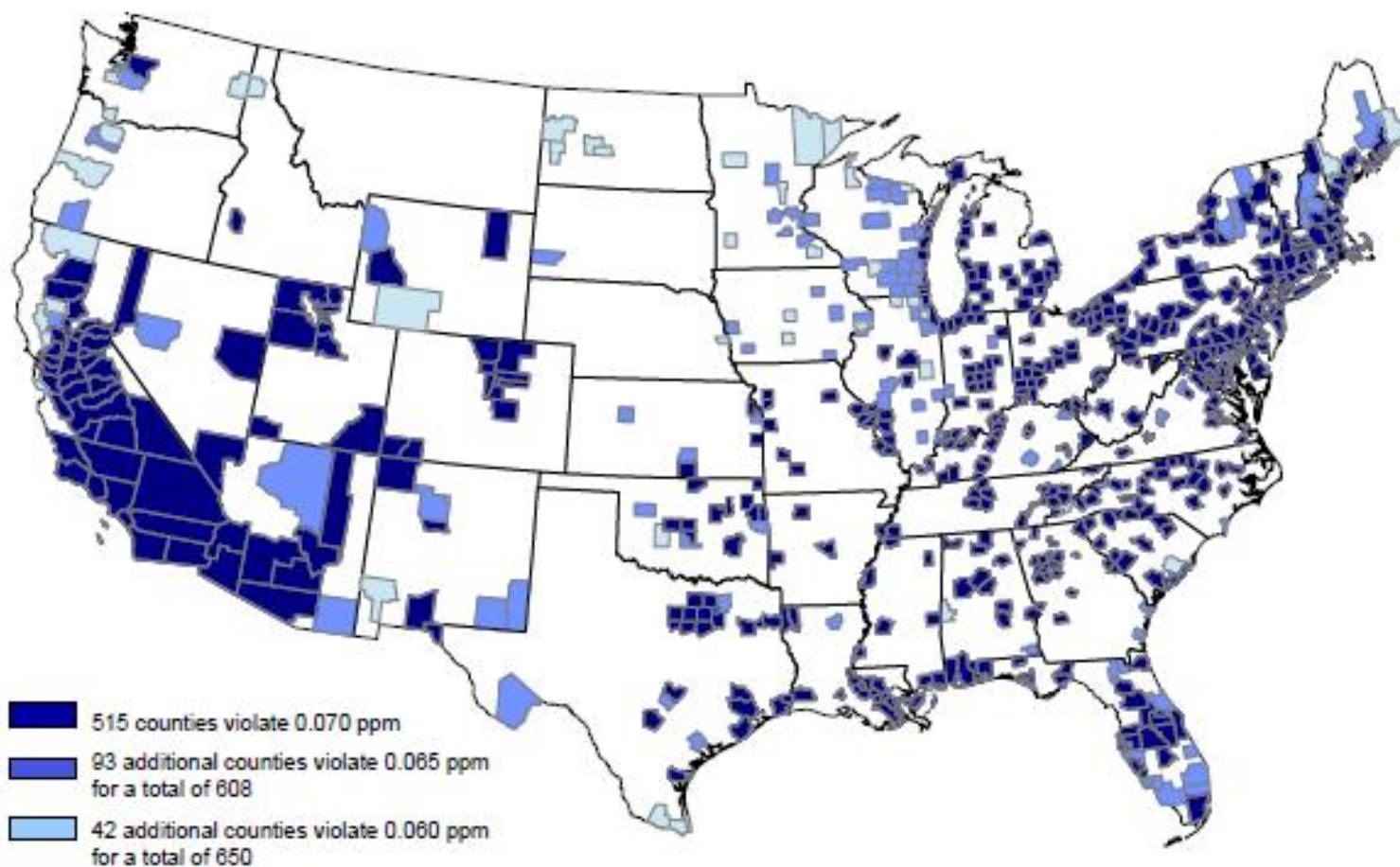


# Potential Future Ozone Nonattainment

## Counties With Monitors Violating Proposed Primary 8-hour Ground-level Ozone Standards 0.060 - 0.070 parts per million

(Based on 2006 - 2008 Air Quality Data)

EPA will not designate areas as nonattainment on these data, but likely on 2008 - 2010 data which are expected to show improved air quality.



Source: <http://www.epa.gov/>

# Major Sources of Methane Emissions

EPA Inventory in 2012  
(EPA, 2014)

2000 Gg  
(32%)

900 Gg  
(14%)

2100 Gg  
(33%)

1200 Gg  
(20%)

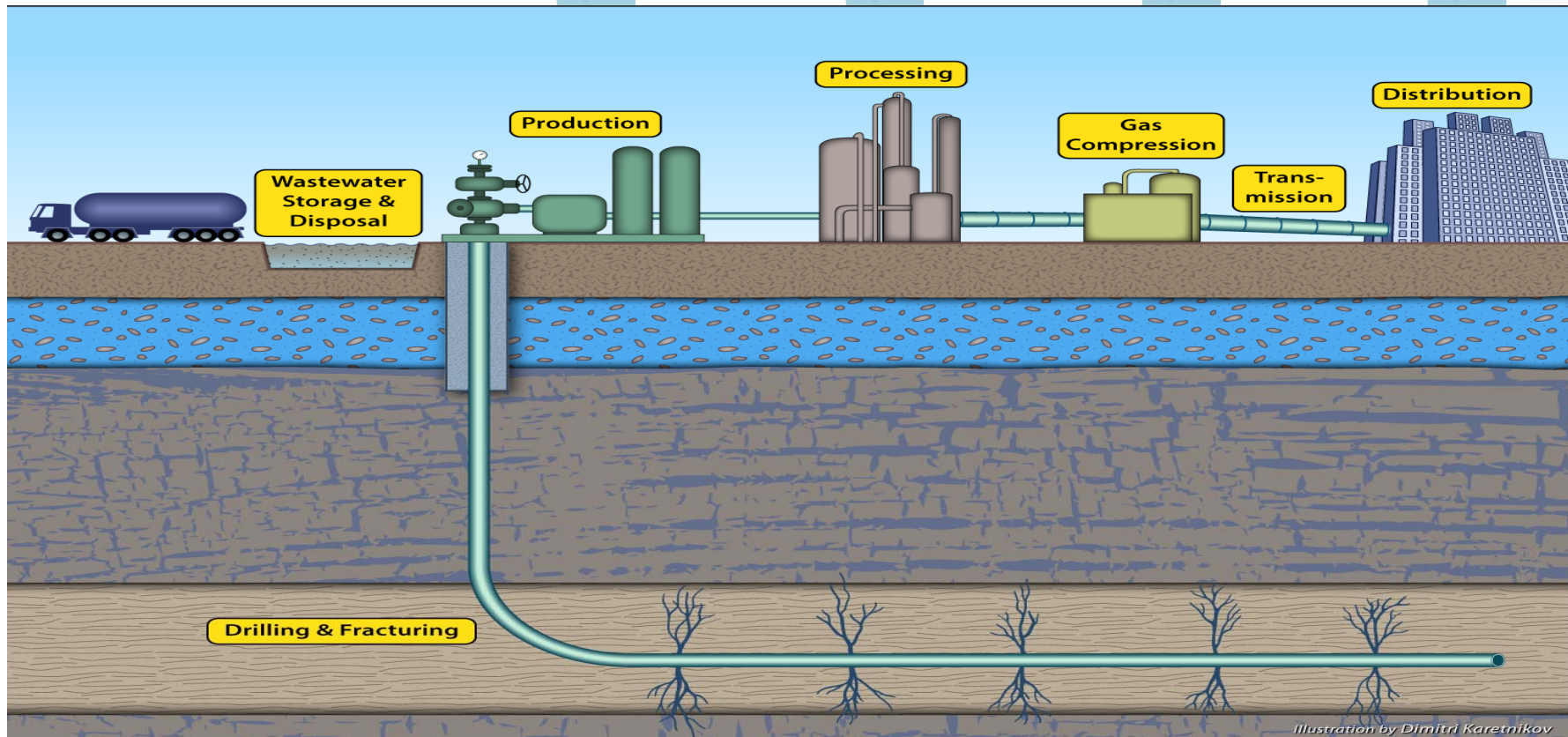


Illustration by Dimitri Karetnikov

# Mitigation Approach Depends on Type of Emission

## Fugitive Emissions

*(Unintentional Leaks)*

- Address through Leak Detection & Repair Programs (LDAR)

## Vented Emissions

*(Intentional Leaks)*

- Equipment performance or technology standards
- Change operational practices



# Fugitive Emissions



## *Leak Detection And Repair (LDAR) Programs*

- Periodically identify & repair
- Comprehensive, documented & reported
- Cost effective or low cost if broadly applied

## *State Examples*

- WY, CO, OH & CA
- Details vary



# Vented Emissions

## ***Eliminate unnecessary venting where possible***

- Well completions/flowback: Extend REC and/or no venting requirements to oil & gas wells
- Liquids unloading/well maintenance: Require best management practices



## ***State examples:***

- CO, WY: gas and oil wells – no difference

# Vented Emissions

## ***Variety of technology and performance approaches to minimize emissions from major sources***

- Compressor rod packing replacement
- Low-bleed (< 6scfh) or no-bleed pneumatic actuators
- Pneumatic pump replacement (not currently required but often highly cost effective)
- Storage tanks: “Operate without venting” or emissions controls

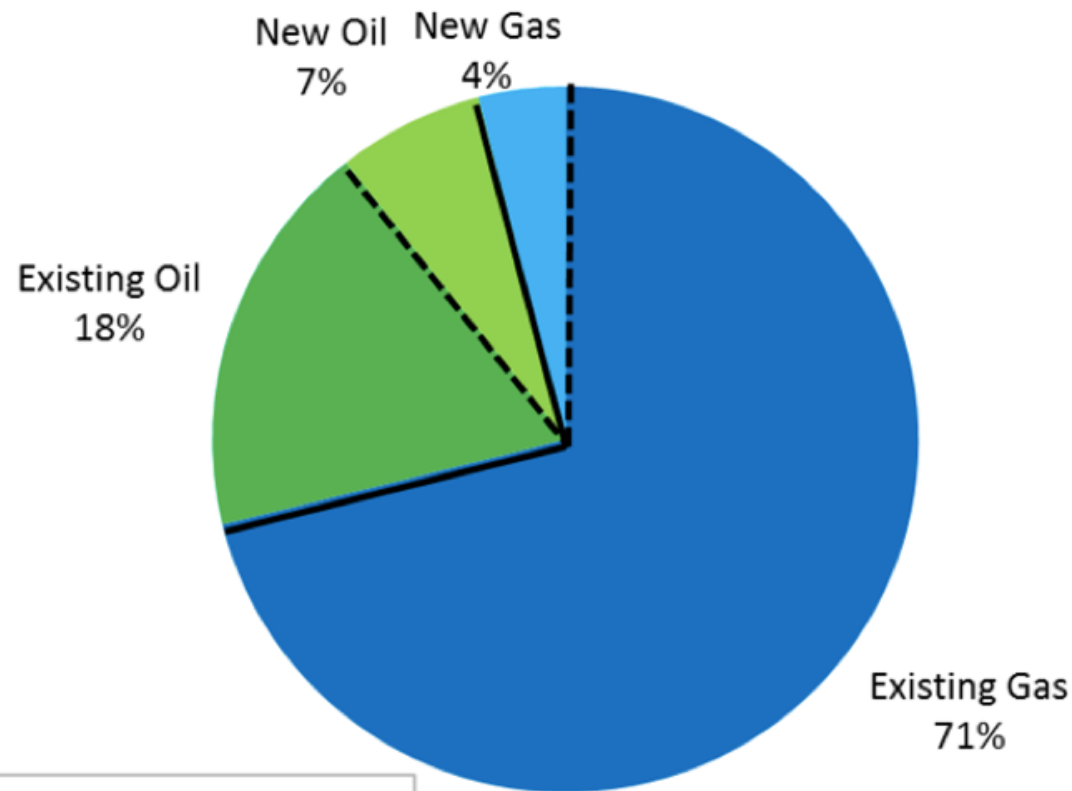


## ***State examples:***

- CO: Controls applied to existing infrastructure
- Effective example: Pneumatic actuators

# New vs Existing Sources

## *Projected Emissions in 2018*



Existing=Existing in 2011  
New=Post 2011

# Recommendations to Address Distribution and Transmission Leakage

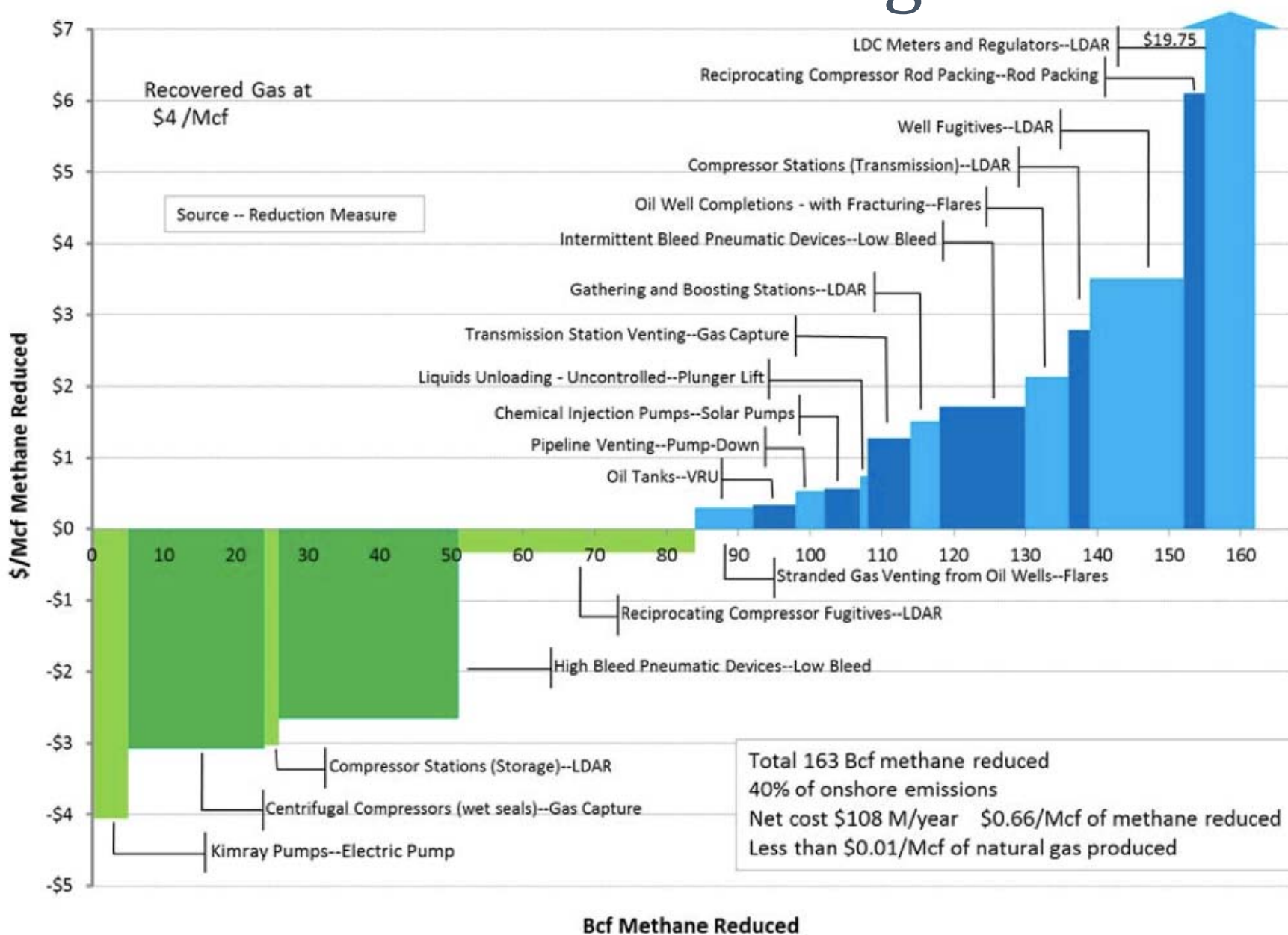
## ***Often no incentive for companies to reduce leakage***

- Introduce financial incentives to reduce leakage rates
- Shorten cost recovery time horizons on infrastructure projects

## ***State examples***

- MA & NY introduced incentives to reduce leak rates
- CA requires LDAR programs

# Cost effectiveness of regulations



# Air Emission Recommendations

## ***Fugitive emissions***

- Implement broad, risk-based leak detection and repair program without equipment exemptions

## ***Vented emissions***

- Phase in regulation to existing facilities/equipment
- Close gaps in oil well regulation
- Leverage off industry best practice
- Aim for a no emissions approach where demonstrated technology exists
- Broaden and strengthen existing federal requirements across all segments

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# Air & Climate Impacts

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- Air Emissions
- **Overall Recommendations**



# Air Policy Opportunities

- Existing regulations allow states to control for methane indirectly by using another VOC or odor/pollution standard
- Given the proposed EPA rule to strengthen the O<sub>3</sub> NAAQS, released November 2014, regions of O<sub>3</sub> non-attainment will likely expand
- Stricter O<sub>3</sub> regulations will require states in O<sub>3</sub> non-attainment areas to reduce emissions of all hydrocarbons including methane
- Establish baseline air monitoring protocols that:
  - Require frequent mandatory monitoring of O&G production facilities especially of pumps, compressors and pneumatic devices
  - Consider pipeline monitoring of leaks
  - Increase fines associated with known violations

# Air Policy Opportunities

- Existing federal regulation provides some framework for states to expand upon:
  - Leak detection and repair (LDAR)
  - Reduced emission completion (REC)
- Meanwhile, states may be able to use existing regulations to regulate hydrocarbons including methane. Examples include:
  - California AB 32 (California Global Warming Solutions Act)
  - Colorado – regulate hydrocarbons

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# Summary of Policy Recommendations

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Water Recommendations	Leading states	Economic Costs to Business	Role of Government
Maximize recycling and reuse of hydraulic fracturing wastewater	TX	Varies depending on fresh water, transport and disposal costs	Examine restrictions on current recycle allowances
Implement wastewater treatment best management practices	Open opportunity	Varies depending on treatment upgrades necessary	Permitting and upgrading CWTs
Require area-of-review assessment before fracturing	IL	Low	Create rules and consolidate into formal process
Require high standards for well integrity	OH, IL	Low relative to total well costs (0.2%)	Legislation and rulemaking; reporting requirements

Source for Well Integrity Costs: US Bureau of Land Management, 2012

Air Recommendations	Leading States	Methane Reduction	Pure Economic Cost to Business	Role of Government
Require LDAR Programs	CA, CO, OH, WY	59.5 Bcf (14%)	-\$1.50 to \$20 per Mcf, depending on stage of process	Create regulation
Extend Flaring Requirement to All Wells	CO, WY, ND, OH, SD, UT, NE	8.2 Bcf (2%)	\$2 per Mcf methane reduced	Create regulation
Require Installation of Low or No-Bleed Pneumatic Equipment	CO	43.3 Bcf (10%)	-\$4 to \$1.50 per Mcf reduced	Create regulation
Reciprocating Compressor Rod Packing		3.6 (0.8%)	\$6 per Mcf reduced	Create regulation
Introduce Financial Incentives for LDCs	NY, MA	NA	Negative or zero	Negotiate rates with LDCs

Source for Costs: ICF, 2014

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# Questions?

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**Thank you for your attention**

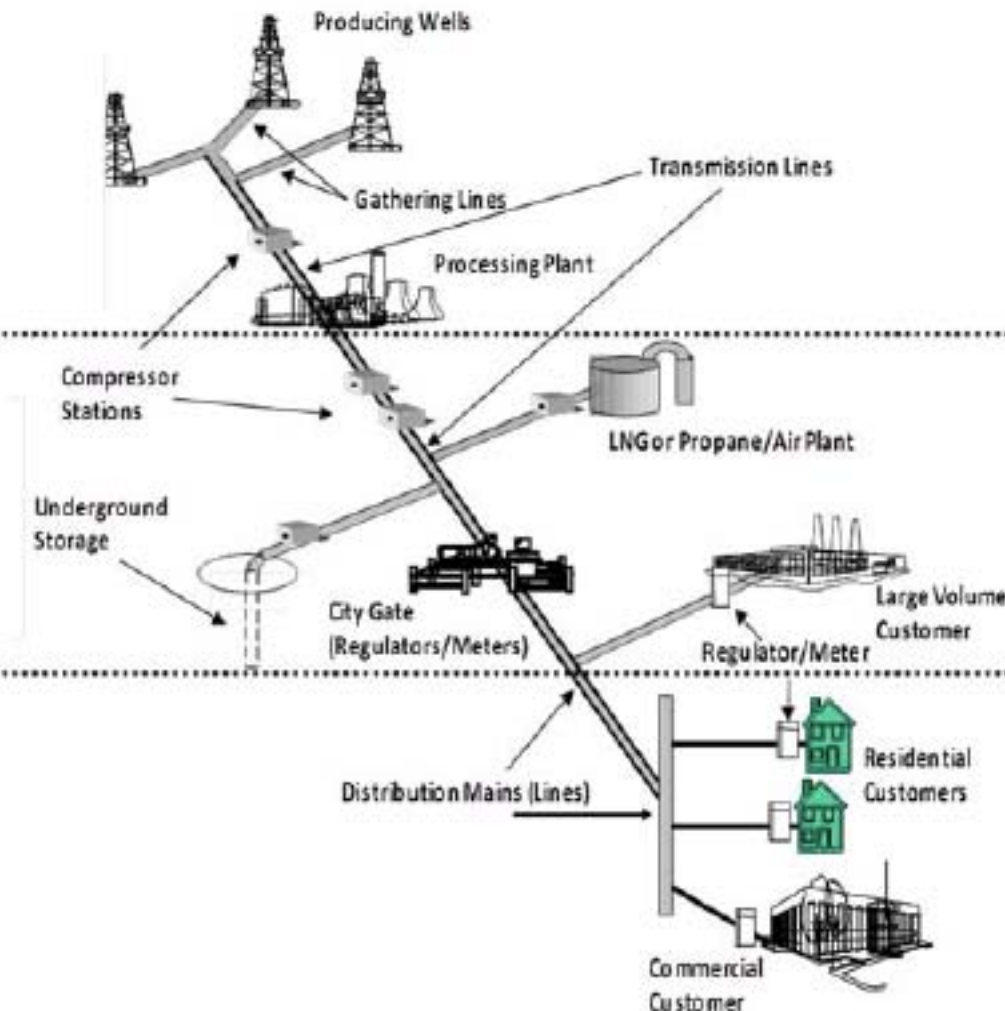
Appendix

# APPENDIX

**Figure 2-1 - Natural Gas Industry Processes and Example Methane Emission Sources**

**Natural Gas Production & Processing**

- ⚡ Well completions, blowdowns, and workovers
- ⚡ Reciprocating compressor rod packing
- ⚡ Processing plant leaks
- ⚡ Gas-driven pneumatic devices
- ⚡ Venting from glycol reboilers on dehydrators



**Gas Transmission**

- ⚡ Venting of gas for maintenance or repair of pipelines or compressors
- ⚡ Centrifugal compressor seal oil de-gassing
- ⚡ Leaks from pipelines, compressor stations

**Gas Distribution**

- ⚡ Leaks from unprotected steel mains and service lines
- ⚡ Leaks at metering and regulating stations
- ⚡ Pipeline blowdowns

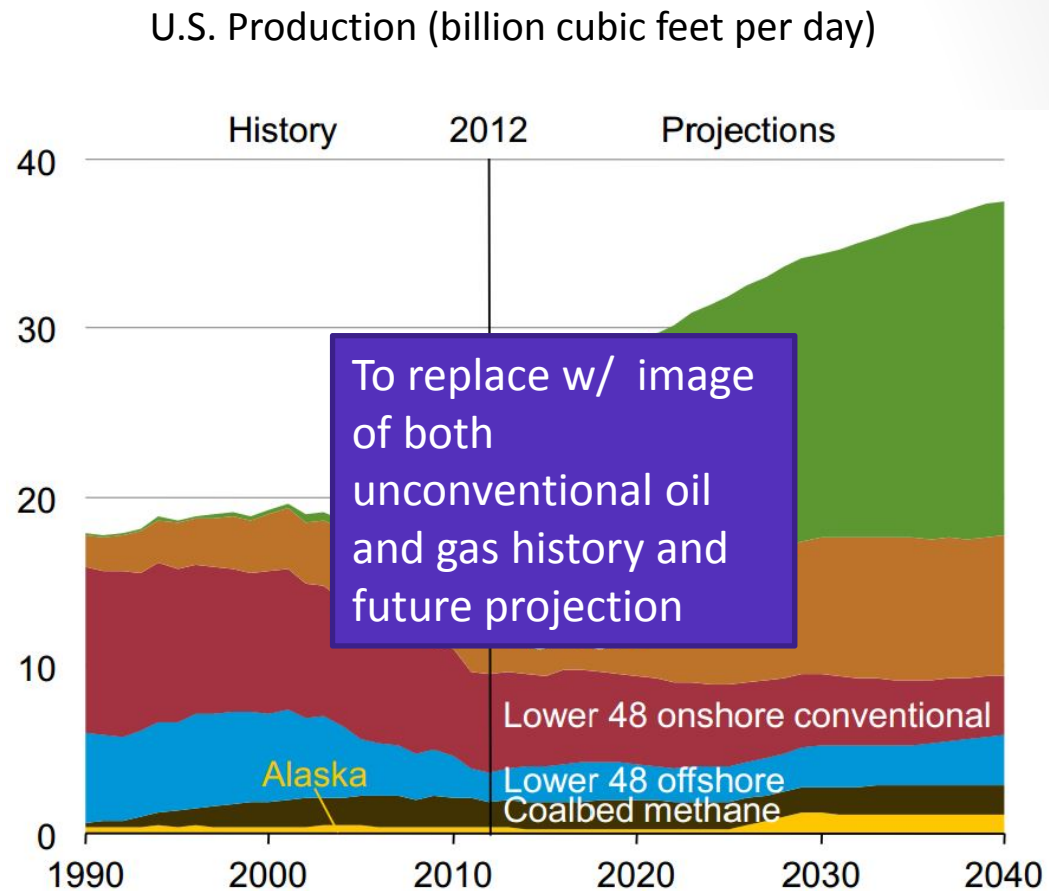
Source: ICF/EDF Economic Analysis of Methane Emission Reduction Opportunities in the U.S. Onshore Oil and Natural Gas Industries. March 2014



# U.S. Unconventional Energy Boom

56% increase  
in U.S. natural gas production  
by 2040, unconventional  
drilling will drive 75% of this  
increase

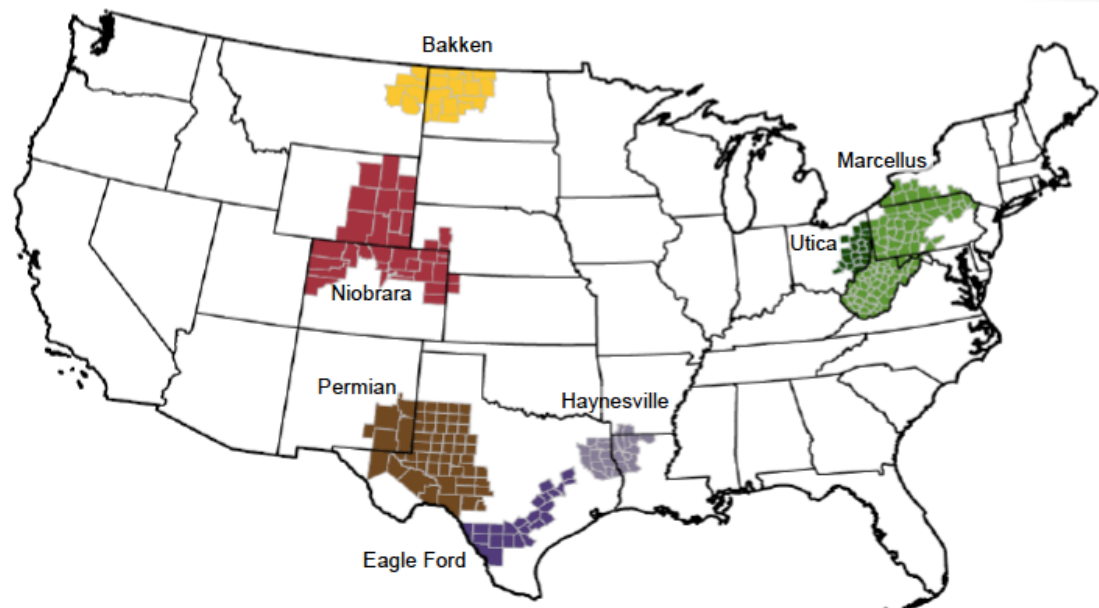
By 2020, oil production from  
unconventional sources will  
account for over 50% of total  
US oil production



- Source: DOE. Annual Energy Outlook 2014 with projections to 2040. DOE/EIA-0383 (2014). April 2014

# Where does drilling occur?

7 regions  
accounted for 95%  
of domestic oil  
production growth  
and all of domestic  
natural gas  
production growth  
during 2011-2013



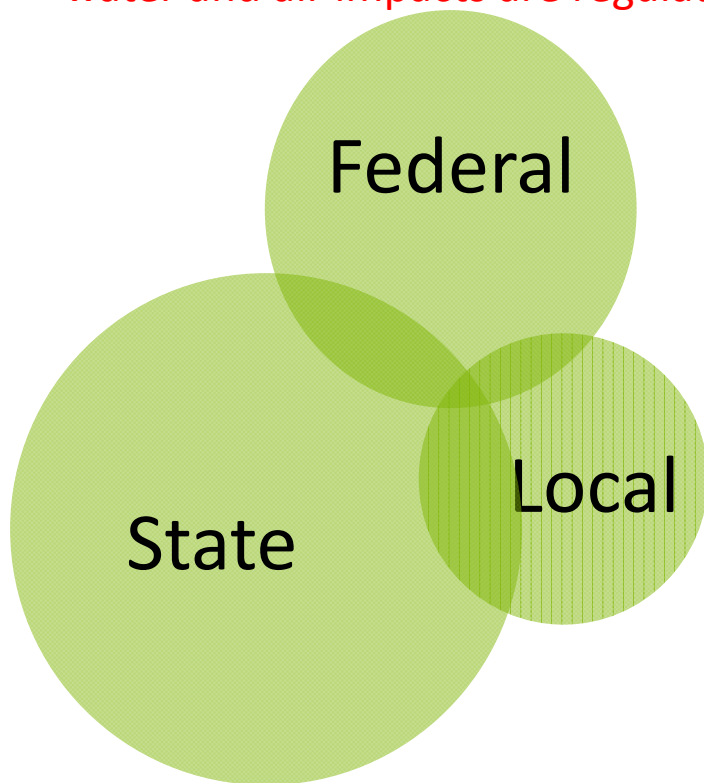
*Include point/make the image show all locations where drilling occur...somehow show the increase, point is impacts many states. Also point is distribution and transmission impacts all.*

**Rapidly growing to  
more areas....and  
in more**

Source: U.S. EIA. Drilling Productivity Report. October 2014.

# *A Fractured* Regulatory Framework

I will include arrows with where major water and air impacts are regulated.



- Air quality regulated by.....
- Water mainly regulated by....
- In the United States, regulation of oil and gas development historically falls to the state.
- For most other industries - typically land use is regulated at the most local level

# Exemptions Cause Regulatory Gaps

## **Federal Regulations with Exemptions for Unconventional Oil and Gas**

Clean Air Act (state gaps include hydrocarbon regulation e.g. Colorado)

Clean Water Act

Safe Drinking Water Act

Resource Conservation and Recovery Act

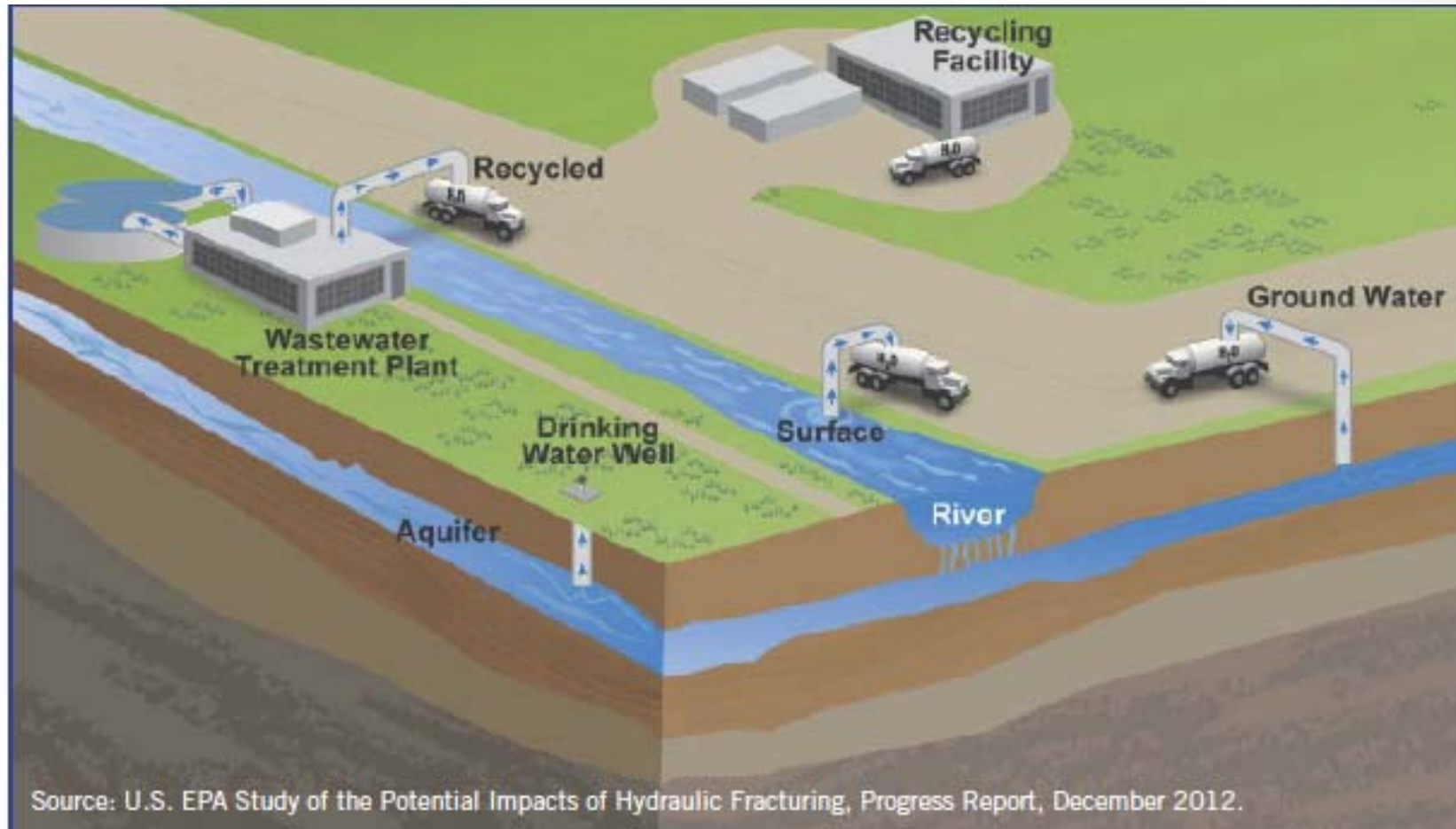
Emergency Planning and Community Right-To-Know Act

Comprehensive Environmental Response, Compensation, and Liability Act

National Environmental Policy Act

Source: U.S. EIA. Drilling Productivity Report. October 2014.

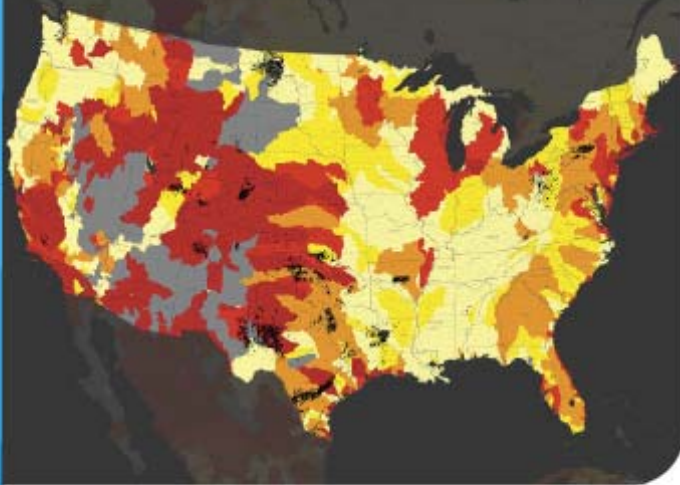
# Water



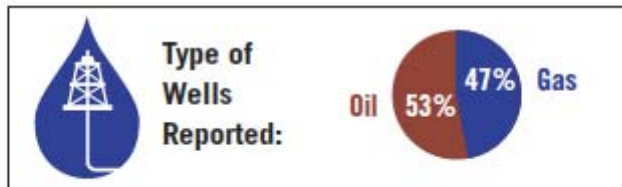


# United States

## Water Use Trends for Hydraulic Fracturing



### OPERATING TRENDS



Number of Operators Reporting to FracFocus (1st Quarter 2013)

253

U.S. Data Summary (January 1, 2011 - May 31, 2013) as reported by FracFocus

### WATER USE TRENDS

Number of Wells Used to Calculate Water Volume Data:	39,294
Total Water Use (gallons):	97.5 billion
Average Water Use (gallons/well):	2.5 million

### EXPOSURE TO WATER RISKS

Proportion of Wells in High or Extreme Water Stress:	48%
Proportion of Wells in Medium or Higher Water Stress:	73%
Proportion of Wells in Drought Regions (as of Jan. 7, 2014):	56%

### LOCAL WATER USE IMPACTS

Water Use in Top 10 Counties as Proportion of Water Use Nationally



Number of Counties with Hydraulic Fracturing Activity:	402
Highest Water Use by a County (gallons):	4 billion
Dimmit County, Texas	

### OPERATORS

Top Three in U.S. by Water Use:

- Chesapeake
- EOG
- XTO

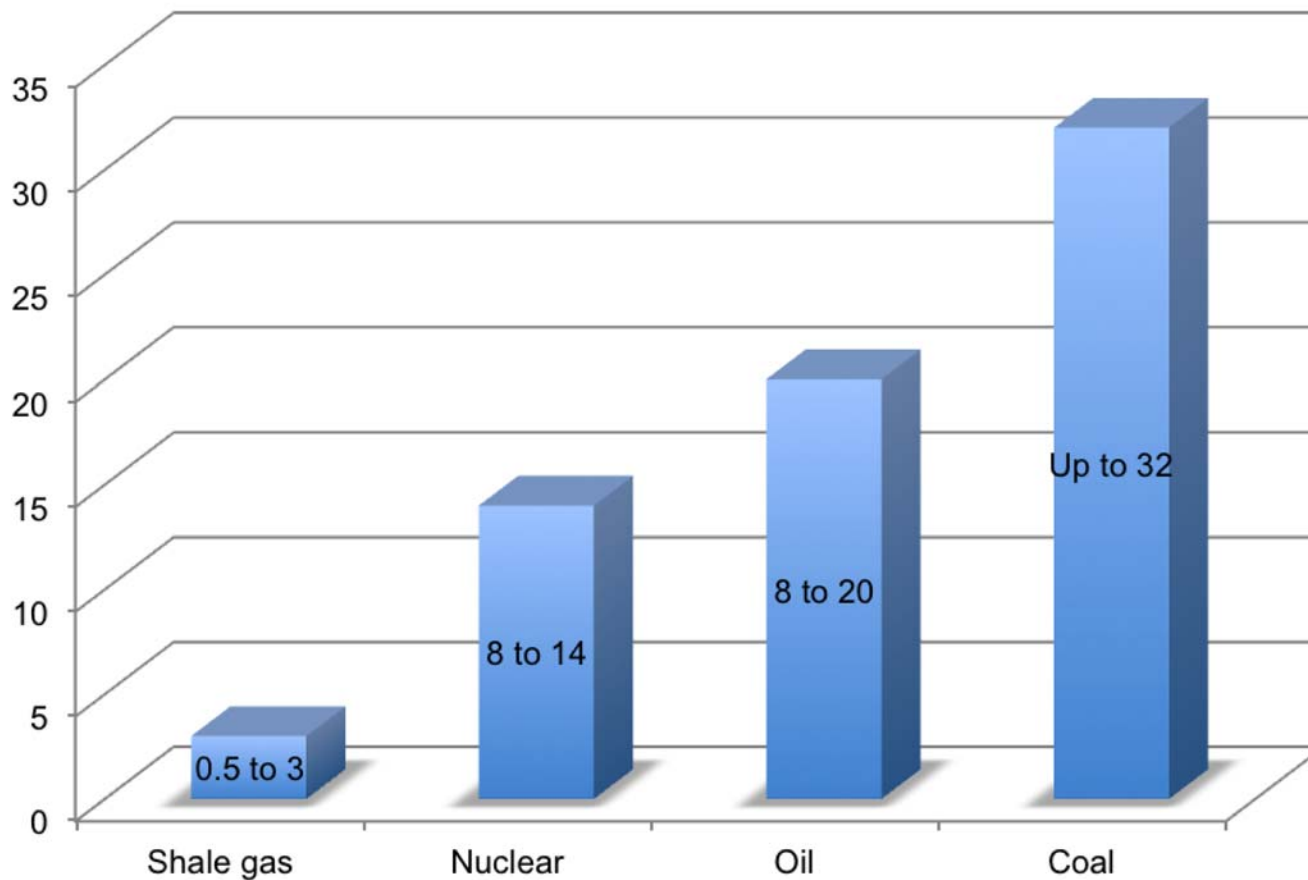
### SERVICE PROVIDERS

Top Three in U.S. by Water Use:

- Halliburton
- Schlumberger
- Baker Hughes

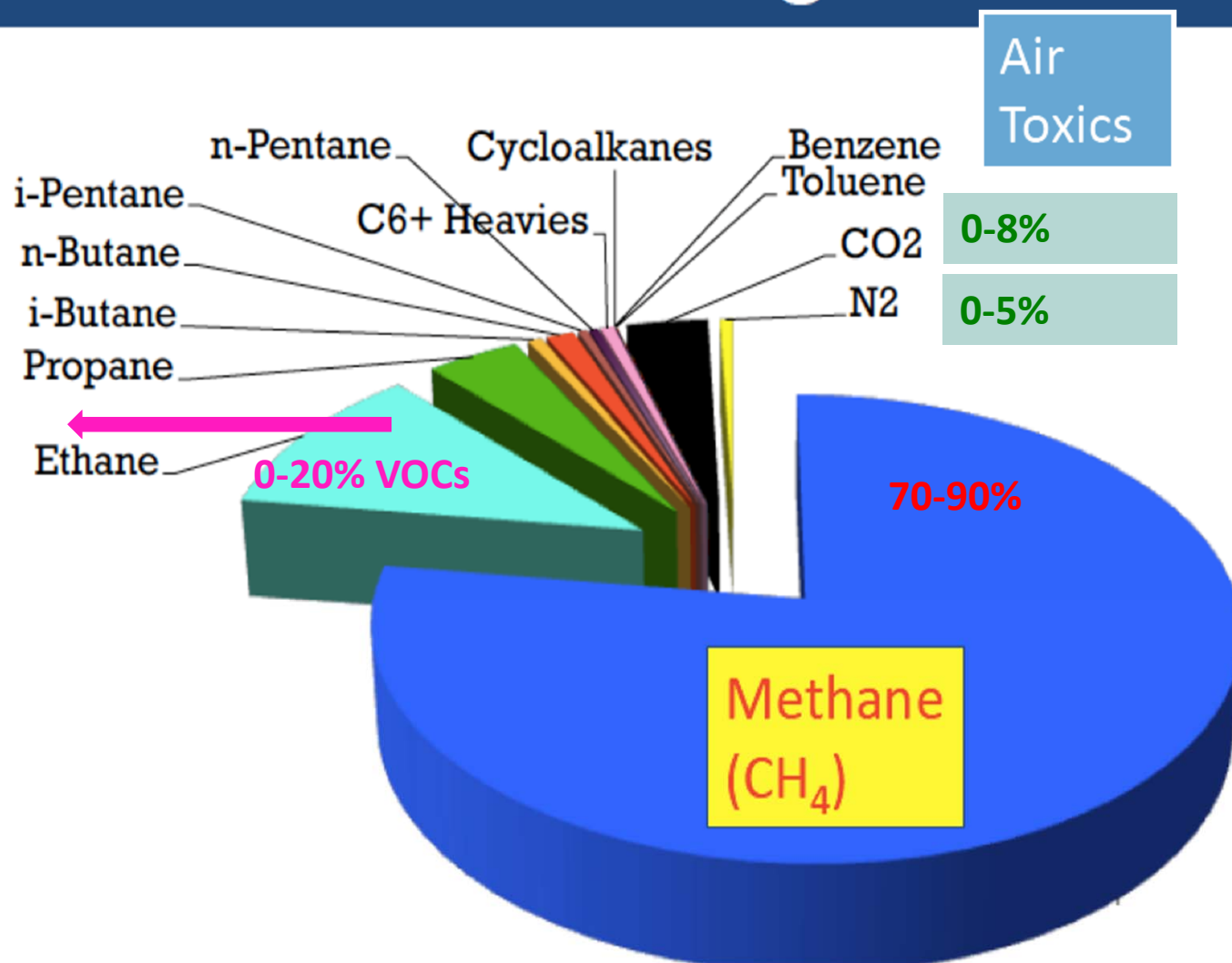
# Water use PER UNIT OF ENERGY

**Water Use per Unit of Energy Produced  
(gallons/million British thermal units [MMBtu]) by Source**



# Air emissions: Risks

## What's in natural gas?

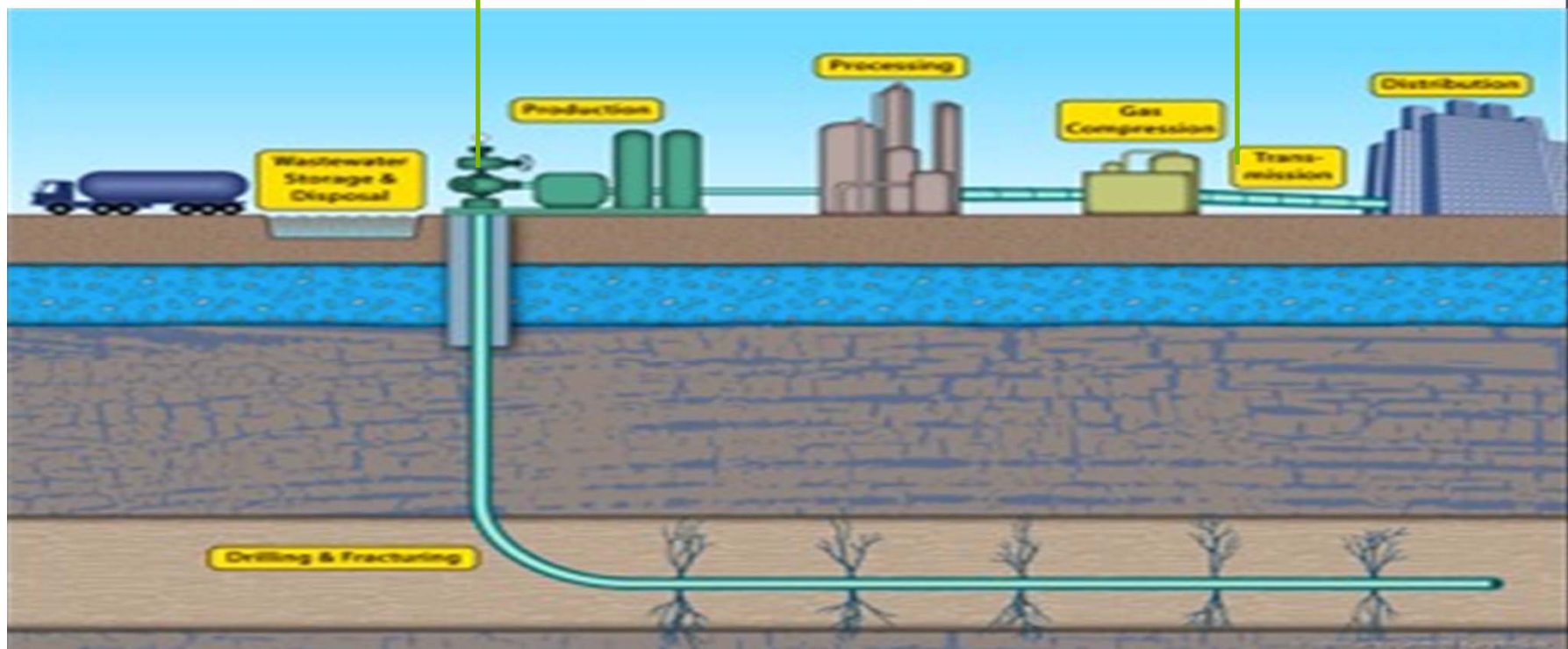


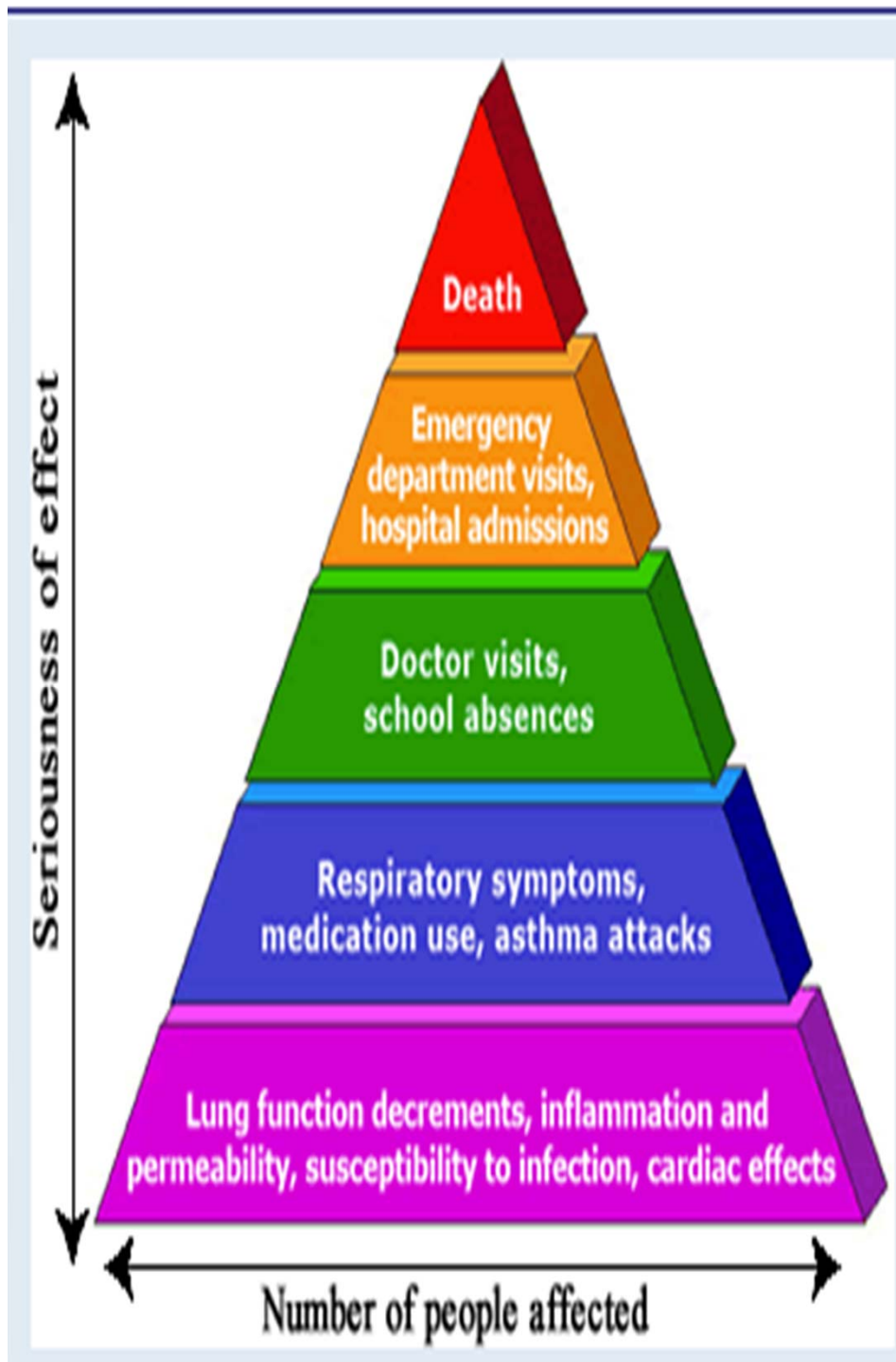


# Percentage of Methane in Gas Increases After Processing

Produced “raw gas”  
≈ 70-90% Methane

By transmission, gas  
≈ 98-99% Methane





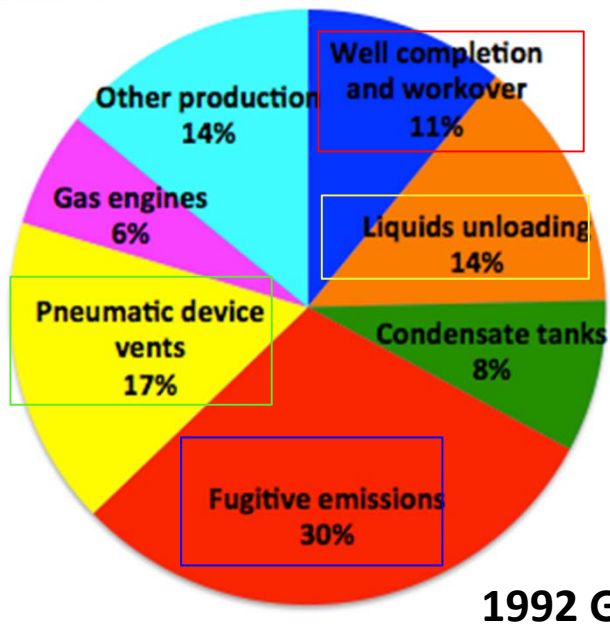
**Figure 2: Pyramid of effects caused by ozone**

The relationship between the severity of the effect and the proportion of the population experiencing the effect can be presented as a pyramid. Many individuals experience the least serious, most common effects shown at the bottom of the pyramid. Fewer individuals experience the more severe effects such as hospitalization or death.

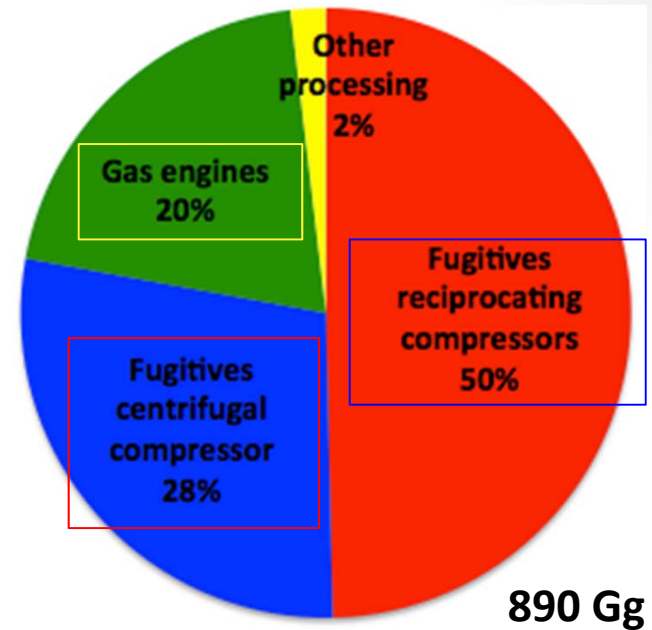
Source:

<http://www.epa.gov/apti/ozonehealth/population.html>

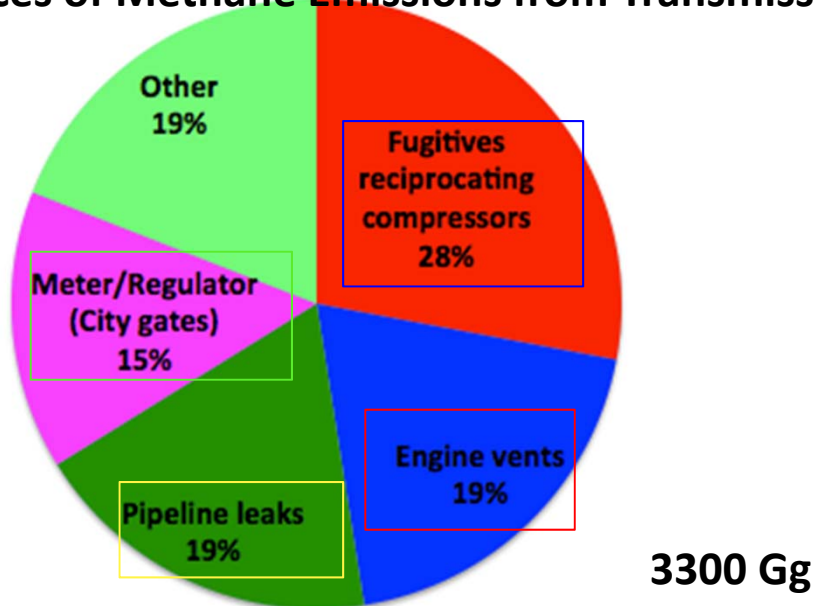
**Fig. Major Sources of Methane Emissions from Production (Gg)**



**Fig. Major Sources of Methane Emissions from Processing (Gg)**



**Fig. Major Sources of Methane Emissions from Transmission (Gg)**



Data Source: EPA, 2014

# Lifecycle GHG Emissions Conventional vs. Shale gas system

Major Sources	Conventional gas (g CO <sub>2</sub> e/MJ)	Shale gas (g CO <sub>2</sub> e/MJ)
Emissions During Well Completion	0.18 (0-0.4)	2.0 (0.1-8.6)
Routine Venting and Equipment Leaks at Well Site	2.9 (1.1-5.0)	2.9 (1.1-5.0)
Emissions During Liquid Unloading	2.9 (0.6-6.6)	---
Emissions During Workovers	---	2.5 (0-4.8)
Emissions During Gas Processing	5.2 (1.2-15.3)	5.2 (1.2-15.3)
Emissions During Transport, Storage and Distribution	2.2 (0.1-7.4)	2.2 (0.1-7.4)
Total	13.4 (3-34.7)	14.8 (2.5-41.1)

(Source: Jiang et al., 2011; Howarth et al., 2011; NETL, 2011; Stephenson et al., 2011; Burnham et al., 2011; Hultman et al., 2011; Weber and Clavin, 2012)

# What is EPA's definition of Volatile Organic Compounds (VOC)?

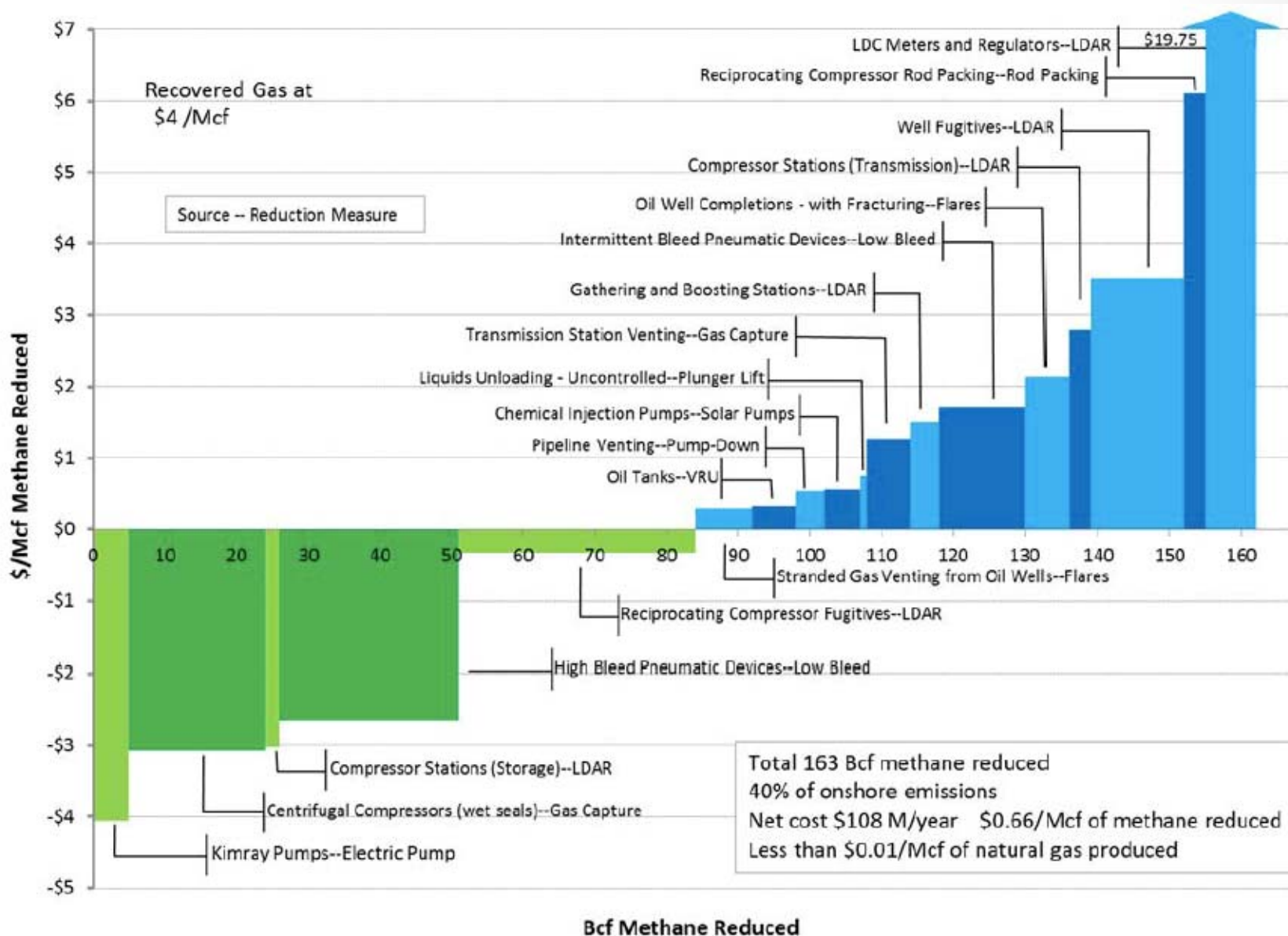
- The term "VOC - Volatile Organic Compounds" has a special regulatory meaning for EPA. It is defined in 40 CFR 51.100(s).
- The definition reads as follows: "(s) Volatile organic compounds (VOC) means any compound of carbon, excluding carbon monoxide, carbon dioxide, carbonic acid, metallic carbides or carbonates, and ammonium carbonate, which participates in atmospheric photochemical reactions."
- Immediately following the definition is a list of organic compounds that "have been determined to have negligible photochemical reactivity..." This list includes mostly chlorofluorocarbons. **The two most important organic compounds that are not classified as VOC are methane and ethane.**



# *What are toxic air pollutants?*

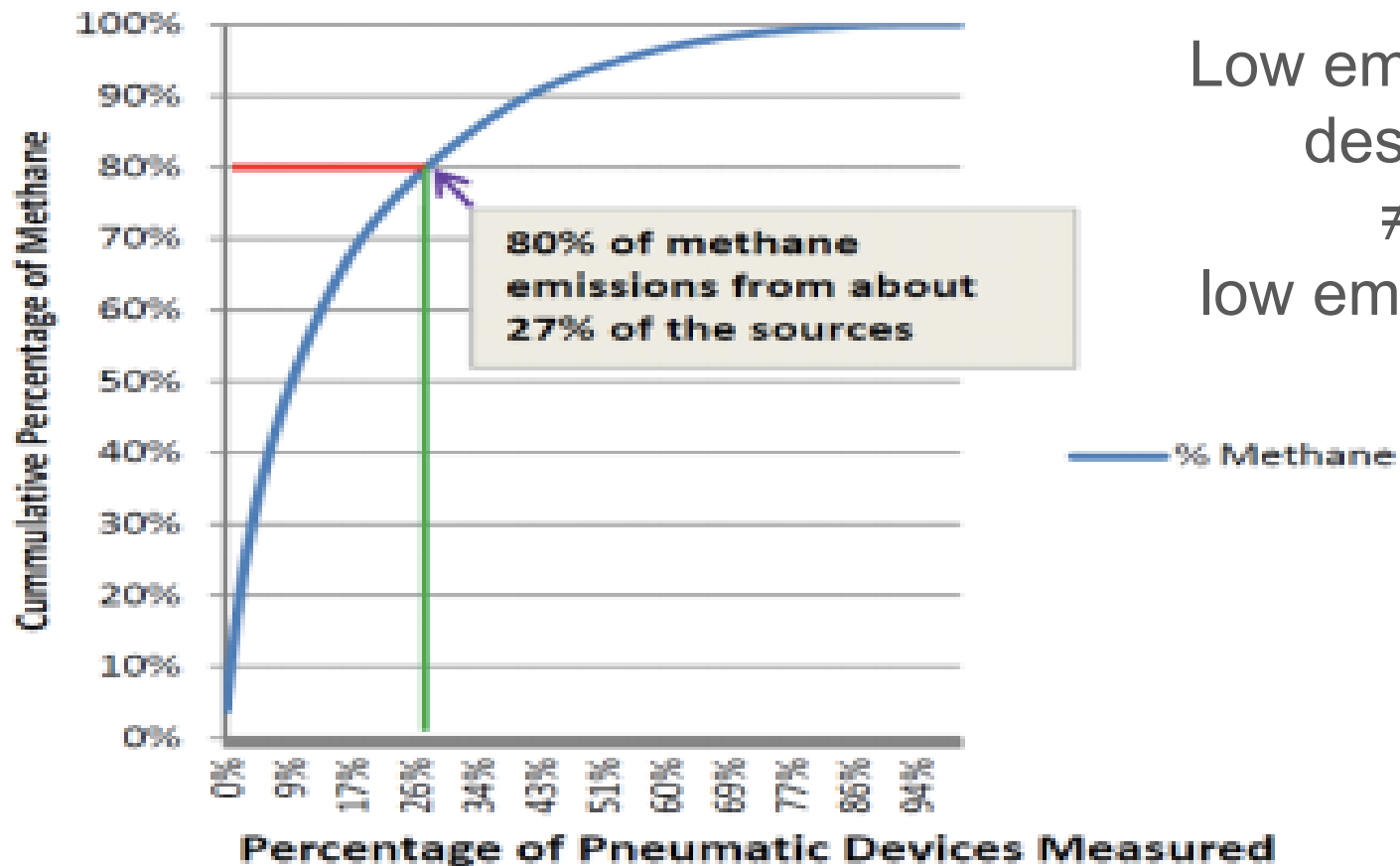
- Toxic air pollutants, also known as hazardous air pollutants, are those pollutants that are known or *suspected to cause cancer* or other serious health effects, such as *reproductive effects or birth defects*, or adverse environmental effects. EPA is working with state, local, and tribal governments to reduce air toxics releases of 187 pollutants to the environment. Examples of toxic air pollutants include benzene, which is found in gasoline; perchloroethylene, which is emitted from some dry cleaning facilities; and methylene chloride, which is used as a solvent and paint stripper by a number of industries. Examples of other listed air toxics include dioxin, asbestos, toluene, and metals such as cadmium, mercury, chromium, and lead compounds.
- ***What are the health and environmental effects of toxic air pollutants?***
- People exposed to toxic air pollutants at sufficient concentrations and durations may have an increased chance of getting cancer or experiencing other serious health effects. These health effects can include damage to the immune system, as well as neurological, reproductive (e.g., reduced fertility), developmental, respiratory and other health problems. In addition to exposure from breathing air toxics, some toxic air pollutants such as mercury can deposit onto soils or surface waters, where they are taken up by plants and ingested by animals and are eventually magnified up through the food chain. Like humans, animals may experience health problems if exposed to sufficient quantities of air toxics over time.

# Cost effective emission technologies



# Need Comprehensive Coverage

## Allen et al. (2013) UT Phase 1 Pneumatic Measurements: "The Fat-Tail"



Low emissions  
design  
≠  
low emissions



# Reducing Vented Emissions to Zero

“We can achieve near zero percent leakage. No, not near zero – zero.”

- Chuck Davidson, Noble Energy  
CEO

Should have a  
“Zero Tolerance”  
Approach to CH<sub>4</sub> Leakage

- Governor Hickenlooper  
(Colorado)

- Industry leaders have shown they can limit emissions
- Leading operators and states can set example for others

# Air Emission Recommendations

## Fugitive emissions:

- Implement broad, risk-based leak detection and repair program without equipment exemptions.

## Vented emissions:

- Leverage off industry best practice
- Aim for zero-tolerance approach where demonstrated technology exists.
- Broaden and strengthen existing federal requirements across all segments.
- Phase in regulation to existing facilities/equipment.
- Close gaps in oil well regulation.

# Map of Ozone Nonattainment areas



Image source: [www.epa.gov](http://www.epa.gov)

# Map of Ozone Nonattainment areas: Include New Federal



Note:

EPA does not intend to designate an attainment or nonattainment any areas outside the Continental US.

Image source: [www.epa.gov](http://www.epa.gov)



## Tropospheric O<sub>3</sub> warms the atmosphere

O<sub>3</sub> damages plants and affects **agricultural production:**

- Reducing photosynthesis
- Reducing the plants ability to sequester carbon
- Reducing health and productivity of crops



O<sub>3</sub> air pollution causes over **150 thousand premature deaths** every year, and **millions more chronic diseases**, particularly in children and the elderly

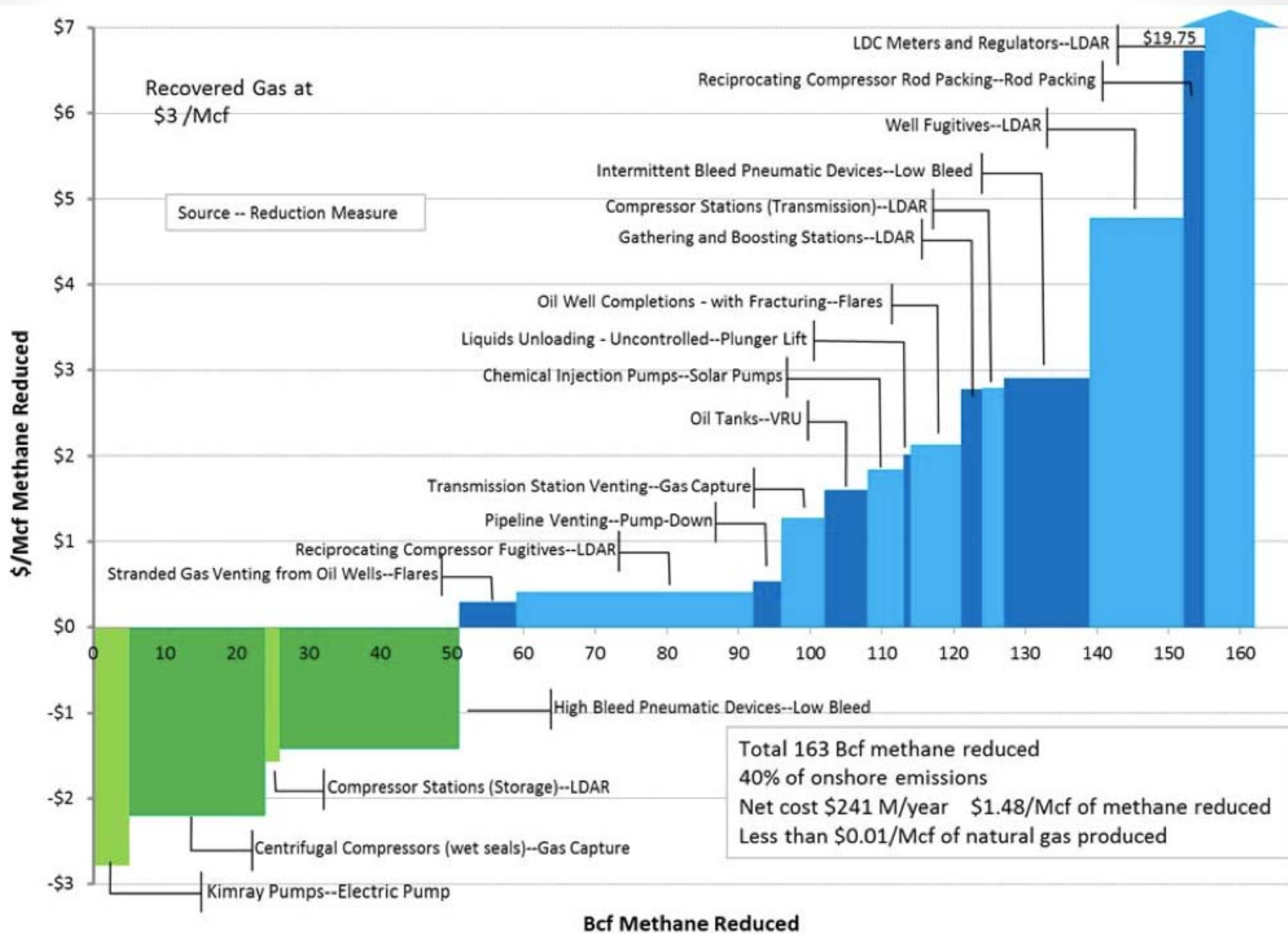
# U.S. Unconventional Energy Boom

56% increase in U.S. natural gas production by 2040, unconventional drilling will drive 75% of this increase

By 2020, oil production from unconventional sources will account for over 50% of total US oil production

- ADD IMAGES

# Cost effectiveness of regulations





# Cost effectiveness of regulations

